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101ST CONGRESS
2d Session

SENATE

REPORT
101-397

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1991

JULY 27 (legislative day, JULY 10), 1990.—Ordered to be printed

Mr. ADAMS, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 5311]

The Committee on Appropriations, to which was referred the bill (H.R. 5311) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1991, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

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GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $519,278,000. This amount was contained in the Budget of the U.S. Government—1991 transmitted to the Congress on January 29, 1990. This amount is composed of $430,500,000 for the Federal payment to the District. The amount of $52,070,000 as the Federal contribution to the various retirement systems, $10,000,000 for transitional payment for St. Elizabeths Hospital, and $26,708,000 for drug emergency.

The bill includes a recommendation of $549,628,000 in Federal funds.

In addition to the Federal funds recommended in the bill, provision is also made for $3,861,502,000 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $3,509,450,000 in operating authority and $352,052,000 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1991" and available as House Document 101-186.

Item	*Amount*
Federal funds included in bill:	
Federal payment	$430,500,000
Retirement funds contribution	52,070,000
St. Elizabeths Hospital	10,000,000
Drug emergency	26,708,000
Commission on Budget and Financial Priorities	1,000,000
Department of Administrative Services	1,000,000
Superior Court	1,420,000
Board of Education (public schools)	15,080,000
Department of Human Services	2,850,000
D.C. General Hospital	5,000,000
National Child Protection, Trauma and Research Center	4,000,000
Total, Federal funds	549,628,000
District of Columbia funds:	
Operating expenses	3,509,450,000
Capital outlay	352,052,000
Total, District of Columbia funds	3,861,502,000

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item	New budget (obligational) authority, fiscal year 1990	Budget estimates of new (obligational) authority, fiscal year 1991	New budget (obligational) authority House-reported bill	New budget (obligational) authority recommended by Senate Committee	Senate Committee recommendation compared to—	
					Budget	House-reported bill
FEDERAL FUNDS						
Federal payment to the District of Columbia	$430,500,000	$430,500,000	$430,500,000	$430,500,000		
Payment in lieu of reimbursement for water and sewer services to Federal facilities	8,685,000					
Federal contribution to the police officers' and firefighters', teachers', and judges' retirement fund	52,070,000	52,070,000	52,070,000	52,070,000		
Transitional payment for St. Elizabeths Hospital	15,000,000	10,000,000	10,000,000	10,000,000		
Criminal justice initiative	[1] 20,300,000					
Drug emergency	31,772,000	26,708,000	26,708,000	26,708,000		
Commission on Budget and Financial Priorities			1,000,000	1,000,000	+$1,000,000	
Department of Administrative Services				1,000,000	+1,000,000	−$600,000
Superior Court			160,000	1,420,000	+1,420,000	+1,260,000
Board of Education (public schools)			12,080,000	15,080,000	+15,080,000	+3,000,000
Human services				2,850,000	+2,850,000	+2,850,000
D.C. General Hospital			5,000,000	5,000,000	+5,000,000	
Total, Federal funds to District of Columbia	558,327,000	519,278,000	537,518,000	545,628,000	+26,350,000	+5,710,000
Children's National Medical Center			3,000,000	4,000,000	+4,000,000	+1,000,000
Total, Federal funds	558,327,000	519,278,000	540,518,000	549,628,000	+30,350,000	+6,710,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses: General fund	3,107,833,000	3,241,091,000	3,265,631,000	3,272,941,000	+31,850,000	+5,710,000
Enterprise funds:						
Water and sewer	199,382,000	226,209,000	226,209,000	226,209,000		
Lottery and charitable games	8,600,000	8,600,000	8,600,000	8,600,000		
Cable television	1,600,000	1,700,000	1,700,000	1,700,000		
Total, operating expenses	3,317,415,000	3,477,600,000	3,502,140,000	3,509,450,000	+31,850,000	+5,710,000
Capital outlay:						
General fund	134,650,000	312,322,000	324,322,000	323,322,000	+11,000,000	−1,000,000

Water and sewer	29,700,000	28,730,000	28,730,000	28,730,000		
Total, capital outlay	164,350,000	341,052,000	353,052,000	352,052,000	+11,000,000	−1,000,000
Total, District of Columbia funds	3,481,765,000	3,818,652,000	3,855,192,000	3,861,502,000	+42,850,000	+4,710,000

[1] Appropriated in fiscal year 1990 for fiscal year 1991.

GENERAL STATEMENT

Commission on Budget and Financial Priorities

The Committee concurs with the appropriation of $1,000,000 for the Commission on Budget and Financial Priorities. The commission was appointed in September 1989 to develop a 5-year comprehensive financial plan, including a long-term plan for balanced budgets; a program-by-program review; and recommendations on the Federal payment.

The funds recommended are a continuation of funds made available in fiscal year 1990 and represent one-half of the total funds available to the commission. The District of Columbia government will shoulder the other one-half. The commission's report is due November 15, 1990.

The Federal Payment

The Committee notes that the Federal payment has remained unchanged for 4 fiscal years, and is below that of 5 years ago. The Federal payment reached $444,500,000 in fiscal year 1987, 5 years later it stands at $430,500,000, a cut of $14,000,000, or 3.1 percent in nominal dollars and a loss of 22 percent in real dollars over the period. During the same period the Federal payment fell from a total of 18.3 percent of the District's total operating budget to 13.3 percent proposed for 1991.

This reality coupled with the statutory requirement (D.C. Code 47–301) that the District present a balanced budget has caused District officials to increase local tax revenue to close the gap in District government's cost of services and expected revenue due from the Federal Government. In contrast to the decrease in the level of the Federal payment, local tax revenues have increased by 33 percent since fiscal year 1987.

National Child Protection, Trauma, and Research Center

The Committee recommends $4,000,000 to begin planning for a National Child Protection, Trauma and Research Center at Children's National Medical Center in the District of Columbia. The House allowance was $3,000,000. The center will serve as a national model of a comprehensive center focused on combating child victimization in five key areas: (1) child abuse prevention and protection; (2) trauma emergency medical care; (3) pediatric AIDS/HIV treatment; (4) substance abuse; and (5) critical care.

The number of children who are victims of violence, abuse, and neglect has dramatically escalated in the District of Columbia, and throughout the Nation in recent years. The District's Family Services Administration reports that in the 4 years ending in 1988 substantiated child abuse cases increased 57 percent, while neglect

cases increased 16 percent during the same period, and cases where both abuse and neglect were involved increased by 77 percent.

Because of these statistics and the knowledge that child victimization tends to occur to a larger extent in urban areas it is appropriate for the center to be located in the Nation's Capital.

The center is estimated to cost a total of $48,100,000 to build with a requested Federal share of $19,800,000 spread over 3 years.

WATER AND SEWER PAYMENT

In fiscal year 1990, the method of payment for water and sewer services provided to Federal facilities was changed on a trial basis from a lump sum appropriation provided in this bill to a new system with the U.S. Treasury charging user agency accounts directly based on the District's estimates and transferring the amounts to the District government quarterly. The Committee has included language under section 133 of the general provisions extending this collection and payment method for another year.

This method appears to be the most efficient in that it heightens Federal managers awareness of consumption since they have to budget and pay for these services while at the same time it provides the District government with prompt quarterly payments based on its estimates and allows 2 years for adjustments to agency accounts based on actual usage.

CHALLENGER CENTER FOR SPACE SCIENCE EDUCATION

The Committee understands that Challenger Center for Space Science Education and the Redevelopment Land Agency of the District of Columbia are engaged in negotiations for transfer of parcel 76 in southwest Washington, DC, to Challenger Center for its international headquarters. The Committee received testimony on June 21, 1990, on this matter from Dr. June Scobee-Rodgers, founding chairman of Challenger Center.

It is in keeping with the spirit of Public Law 100–104 enacted by Congress in 1988 that the Challenger Center headquarters be located in the Washington area. Parcel 76 provides the unique opportunity to accomplish that purpose and establish a long-term relationship between Challenger Center and the District of Columbia schools, which would benefit teachers and students of the District and the broader community. It would also benefit Challenger Center by providing direct access to those underrepresented minority students which are at the heart of its purpose.

The Committee feels that the District should not allow this valuable potential asset to go to other communities, which have actively sought its presence and offered significant financial incentives. The Committee urges the Redevelopment Land Agency and appropriate city officials to accomplish transfer of parcel 76 to Challenger Center at no direct cost, which any minimal negotiated value offset by the value of the center's services to the public schools of the District and economic impact on the community.

TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $4,835,805,000 and 48,535 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, and revenues accruing from various local taxes, fees, charges, and other collections.

The recommendations included in the bill total $3,861,502,000 and 42,589 positions from all District of Columbia funds in fiscal year 1991.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1991

Category/Account	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,120	$113,879,000		$29,000	9	$9,447,000	2,129	$123,355,000
Economic development and regulation	1,416	135,541,000	1,179	128,169,000	156	58,674,000	2,751	322,384,000
Public safety and justice	14,302	920,583,000	23	3,189,000	11	2,019,000	14,336	925,791,000
Public education system	12,585	738,240,000	1,124	61,785,000	86	16,046,000	13,795	816,071,000
Human support services	6,486	876,240,000	3,050	376,145,000	69	90,204,000	9,605	1,342,589,000
Public works	1,705	229,482,000	43	9,020,000	196	18,832,000	1,944	257,334,000
Convention Center fund		8,383,000						8,383,000
Repayment of loans and interest		252,740,000						252,740,000
General fund deficit		1,713,000						1713,000
Short-term borrowings		13,028,000						13,028,000
Optical and dental		3,112,000						3,112,000
Personal services		−10,000,000						−10,000,000
Supply, energy and equipment adjustment		−10,000,000						−10,000,000
Total, general fund	38,614	3,272,941,000	5,419	578,337,000	527	195,222,000	44,560	4,046,500,000
Enterprise funds:								
Water and sewer	1,447	226,209,000				250,000	1,447	226,459,000
Lottery and charitable games	124	8,600,000				146,227,000	124	154,827,000
Cable television	16	1,700,000				5,000	16	1,705,000
Total, enterprise funds	1,587	236,509,000				146,482,000	1,587	382,991,000
Total, operating expenses	40,201	3,509,450,000	5,419	578,337,000	527	341,704,000	46,147	4,429,491,000
Capital outlay:								
General fund		323,322,000		54,262,000				377,584,000
Water and sewer fund		28,730,000						28,730,000
Total, capital outlay		352,052,000		54,262,000				406,314,000

TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1991—Continued

Category/Account	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Intra-District positions	2,388						2,388	
Total	42,589	3,861,502,000	5,419	632,599,000	527	341,704,000	48,535	4,835,805,000

FEDERAL FUNDS

The total in Federal funds estimated to be available is $1,185,506,000. The amount includes the Federal payment, contributions to various retirement programs, payment for St. Elizabeths Hospital, Federal payment for drug emergency, and various other Federal grants and reimbursements.

Federal funds

Item	*Amount*
Federal payment	$430,500,000
Federal contribution to police officers and firefighters, judges and teachers retirement funds	52,070,000
St. Elizabeths Hospital	10,000,000
Drug emergency	26,708,000
Commission on Budget and Financial Priorities	1,000,000
Department of Administrative Services	1,000,000
Superior Court	1,420,000
Board of Education (public schools)	15,080,000
D.C. General Hospital	5,000,000
Department of Human Services	2,850,000
Subtotal (Federal funds included in this bill)	545,628,000
Federal grants	632,599,000
Federal reimbursements	7,279,000
Total	1,185,506,000

FEDERAL PAYMENT

A recommended Federal payment of $430,500,000 for fiscal year 1991 has been approved by the Committee. It is the complete amount requested by the city and is the same as the House-reported bill.

The $430,500,000 recommended in the bill is 15.5 percent of the general revenue local collections for 1991 fiscal year.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1951	$9,800	$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.4
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1970	116,166	388,523	29.9
1971	131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	628,245	39.6
Transition quarter	66,138	199,652	33.1
1977	276,000	754,447	36.6
1978	276,000	880,699	31.3
1979	250,000	953,697	26.2
1980	276,500	1,082,209	25.5
1981	300,000	1,190,596	25.2
1982	336,600	1,271,727	26.5
1983	361,000	1,402,409	25.7
1984	386,000	1,522,875	25.3
1985	425,000	1,692,804	25.1
1986	412,388	1,862,043	22.1
1987	444,500	2,042,444	21.8
1988	430,500	2,221,290	19.4
1989	430,500	2,419,603	17.8
1990	430,500	2,610,749	16.5
1991 estimate	430,500	2,779,383	15.5

Note.—Fiscal year 1977 does not include special $650 Federal payment for inaugural expenses contained in supplemental.
Fiscal year 1978 does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.
Fiscal year 1986 reflects Gramm-Rudman reduction of $12,611,650 pursuant to Public Law 99-177.

History of the Federal Payment

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1975 is included. Figures for 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1991 recommended include operating expenses from the general fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1975	$845,616,600	$619,416,600	$226,200,000	26.75
1976	1,042,142,700	793,194,000	248,948,700	23.89
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[1] 250,000,000	18.72
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	1,792,104,300	1,431,104,300	[2] 361,000,000	20.14
1984	1,897,285,000	1,511,285,000	[3] 386,000,000	20.34
1985	2,076,246,000	1,651,246,000	[4] 425,000,000	20.47
1986	2,247,906,000	1,835,517,650	412,388,350	18.35

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988	2,701,265,000	2,270,765,000	430,500,000	15.94
1989	2,862,130,000	2,431,630,000	430,500,000	15.04
1990	3,107,833,000	2,640,061,000	[5] 430,500,000	13.85
1991 estimate	3,241,091,000	2,810,591,000	[6] 430,500,000	13.28

[1] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.
[2] Excludes one-time payment of $2,342,600 for special crime initiative.
[3] Excludes one-time special payment of $31,221,600 for crime initiative. St. Elizabeths Hospital and education.
[4] Excludes $20,000,000 one-time special Federal payment for St. Elizabeths Hospital and $9,873,000 for criminal justice and education initiative.
[5] Excludes $15,000,000 special Federal payment for St. Elizabeths Hospital and $31,772,000 for drug emergency.
[6] Excludes $10,000,000 special Federal payment for St. Elizabeths Hospital, $26,708,000 for drug emergency, $26,350,000 for various other purposes and $20,300,000 for new correctional treatment facility.

Federal Grants

At the time of its budget submission to the Congress, the District of Columbia expected to receive $632,599,000 in Federal grant funds during fiscal year 1991.

District of Columbia Funds

The bill includes the appropriation of $3,861,502,000 in District of Columbia funds. This amount includes operating expenses, capital outlay, and the three enterprise funds.

District of Columbia funds

Operating expenses	$3,272,941,000
Capital outlays	352,052,000
Water and sewer enterprise fund	226,209,000
Lottery and charitable games enterprise fund	8,600,000
Cable television enterprise fund	1,700,000
Total, District of Columbia funds	3,861,502,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and new taxes to finance the operating expenses. A financial plan for each of the six categories of operating expenses (1) general fund, (2) water and sewer fund, (3) Convention Center fund, (4) lottery and charitable games fund, (5) cable television fund, and (6) D.C. General Hospital fund, follows:

GENERAL FUND FISCAL YEAR 1991 FINANCIAL PLAN

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	832,200		832,200
Income taxes	848,300		848,300
Sales taxes	589,300		589,300
Other taxes	218,300		218,300

GENERAL FUND FISCAL YEAR 1991 FINANCIAL PLAN—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Licenses, permits	36,517		36,517
Fines, forfeits	47,770		47,770
Service charges	54,999		54,999
Miscellaneous	30,483	117,206	147,689
Subtotal, current authority	2,657,869	117,206	2,775,075
Local sources, pending authority	71,638		71,638
Subtotal, local revenue	2,729,507	117,206	2,846,713
Federal sources:			
Federal payment [1]	430,500		430,500
St. Elizabeths Hospital	10,000		10,000
Drug emergency	26,708		26,708
Commission on Budget and Financial Priorities	1,000		1,000
Department of Administrative Services	1,000		1,000
Superior Court	1,420		1,420
Board of Education (public schools)	15,080		15,080
Department of Services	2,850		2,850
D.C. General Hospital	5,000		5,000
Advance appropriation	20,300		20,300
Grants		563,057	563,057
Subtotal, Federal sources	513,858	563,057	1,076,915
Total revenue [2]	3,243,365	680,263	3,923,628
Expenditures, current:			
Governmental direction and support	113,879	9,476	123,355
Economic development and regulation	133,374	176,156	309,530
Public safety and justice	920,583	5,208	925,791
Public education system	651,327	62,030	713,357
Human support services	821,338	399,541	1,220,879
Public works	227,274	27,852	255,126
Short-term borrowings	13,028		13,028
Optical and dental	3,112		3,112
Personal services adjustment	(10,000)		(10,000)
Non personal services adjustment	(10,000)		(10,000)
Expenditures, debt service:			
Principal	93,805		93,805
Interest and fiscal charges	158,935		158,935
Total expenditures	3,116,655	680,263	3,796,918
Excess of revenue over (under) expenditures	126,710		126,710
Other financing sources (uses):			
Surplus property sales	50		50
Operating transfers-in (out):			
Lottery and charitable games	49,826		49,826
Housing Finance Agency	(2,167)		(2,167)
D.C. General Hospital	(54,510)		(54,510)
University of D.C	(76,913)		(76,913)
Convention Center	(8,383)		(8,383)
Capital projects fund	(32,900)		(32,900)
Subtotal, other financing sources (uses)	(124,997)		(124,997)
Total expenditures and other financing sources (uses)	3,241,652	680,263	3,921,915
Excess of revenue over expenditures and other financing sources (uses)	1,713		1,713

[1] Includes a $5,500,000 additional Federal payment proposed in the President's fiscal year 1991 budget.

[2] Excludes $49,826,000 from the lottery and $50,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the appropriation, including the advance appropriation, are $3,261,391,000.

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1987–91

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990 budget	1990 revised	1991 budget
Revenue:						
Water and sewer charges:						
Retail customers	114,573	114,139	109,764	122,052	111,674	111,674
Federal Government	41,861	31,431	32,454	35,200	33,700	32,938
District agencies	6,961	6,884	6,761	7,587	7,000	7,000
Wholesale water sales	5,670	5,263	5,317	5,013	5,700	6,175
Sewage charges	33,544	37,130	38,259	36,948	42,417	43,017
Other	2,895	2,327	4,275	3,400	1,100	1,100
Total revenue	205,504	197,174	196,830	210,200	201,591	201,904
Expenses:						
Personal services	38,888	44,081	49,673	51,057	51,057	53,686
Contractual services	39,755	38,057	39,834	39,191	46,384	43,239
Water purchases	12,730	14,585	13,639	16,315	16,315	16,832
Supplies	11,891	11,742	15,061	16,774	16,507	17,514
Occupancy	11,547	11,786	10,782	11,279	11,189	12,917
Depreciation and amortization	12,916	14,333	15,028	15,002	16,948	19,111
Interest, fiscal charges	21,758	22,936	23,658	22,409	21,385	22,104
Miscellaneous	2,072	3,596	87	2,717	450	762
Bad debt			7,359			
Total operating expenses	151,557	161,116	175,121	174,744	180,235	186,165
Net income (loss) from operations	53,947	36,058	21,709	35,456	21,356	15,739
Interest income				4,562	4,821	4,430
Depreciation closed to contributed capital	2,441	2,704	2,805	2,400	3,161	3,745
Net income (loss)	56,388	38,762	24,514	42,418	29,338	23,914
Retained earnings/(deficit) beginning of year	(6,006)	50,382	89,144	113,658	113,658	142,996
Retained earnings/(deficit) end of year	50,382	89,144	113,658	156,076	142,996	166,910

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1989–91

[In thousands of dollars]

	Fiscal year—			
	1989	1990 budget	1990 revised	1991 budget
Revenue:				
Building rental	2,761	2,300	2,300	2,300
Exhibition services	2,051	1,500	1,500	1,500
Communications	1,179	650	800	800
Concessions	1,022	700	500	500
Miscellaneous	513	350	400	400
Total revenue	7,526	5,500	5,500	5,500
Expenses:				
Convention Center program:				
Personal services	6,249	6,283	6,283	5,875
Contractual service	2,739	2,088	2,106	212
Supplies	529	400	400	389
Occupancy costs	1,435	1,300	1,300	1,300
Depreciation	3,145	2,992	3,245	3,119
Miscellaneous	353	454	505	159
Total Convention Center expenses	14,450	13,517	13,839	11,054

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1989–91—Continued

[In thousands of dollars]

	Fiscal year—			
	1989	1990 budget	1990 revised	1991 budget
Promotion program:				
Convention Center	419	309	682	682
Washington Convention and Visitors Association	1,608	1,235	2,731	2,731
D.C. Committee to Promote Washington	1,222	942	2,048	2,048
D.C. Chamber of Commerce	312	312	312	487
Total promotion center expenses	3,561	2,798	5,773	5,948
Total expenses	18,011	16,315	19,612	17,002
Income (loss) before operating transfers	(10,485)	(10,815)	(14,112)	(11,502)
Operating transfers in (out) general fund	8,597	7,874	10,867	8,383
Net income (loss)	(1,888)	(2,941)	(3,245)	(3,119)
Retained earnings (deficit) at beginning of year	11,635	9,747	9,747	6,502
Retained earnings (deficit) at end of year	9,747	6,806	6,502	3,383

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1987–91

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990	1990 revised	1991
Operating revenue:						
Sales:						
Instant Lottery	3,766	5,328	5,349	5,800	5,800	5,850
Lucky Numbers	82,645	77,413	75,661	73,340	77,500	76,875
Lucky Lotto	9,749	7,363	3,025	7,800	.....	.....
D.C. Four	23,580	26,104	27,034	30,200	28,300	29,200
D.C. Daily Double	1,973	1,502	1,081	500	1,550	3,280
Lotto America	.....	5,328	23,226	7,800	24,500	26,150
Quick Cash	.....	.....	7,261	.....	12,400	12,150
Fees: Charitable games	25	34	7	22	22	22
Total operating revenue	121,738	123,072	142,644	125,462	150,072	153,527
Operating expenses:						
Administration	5,272	5,740	7,994	8,600	8,600	8,600
Prizes	61,765	60,923	67,016	62,637	74,504	75,860
Contractual services	5,376	4,956	5,982	4,840	6,618	7,016
Retailer commissions	6,550	6,552	7,280	6,885	8,190	8,375
Advertising	3,825	3,506	4,050	4,150	5,060	5,150
Total operating expenses	82,788	81,677	92,322	87,112	102,972	105,001
Operating income (loss)	38,950	41,395	50,322	38,350	47,100	48,526
Nonoperating revenue (expenses): Interest	1,397	1,511	3,013	1,200	1,300	1,300
Income (loss) before operating transfer	40,347	42,906	53,335	39,550	48,400	49,826
Operating transfers in (out)	(40,100)	(42,500)	(53,000)	(39,550)	(47,900)	(49,826)
Net income (loss)	247	406	335	.....	500	.....
Fund equity (deficit) at beginning of year	1,158	1,405	1,811	2,146	2,146	2,646

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1987–91—Continued

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990	1990 revised	1991
Fund equity (deficit) at end of year	1,405	1,811	2,146	2,146	2,646	2,646

CABLE TELEVISION FINANCIAL PLAN, FISCAL YEARS 1987–91

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990 budget	1990 revised	1991 budget
Operating revenue:						
Franchise fees	250	277	623	1,600	1,600	1,700
Franchise award fee						15
Other revenue	264	363	507			
Total operating revenue	514	640	1,130	1,600	1,600	1,715
Operating expenses:						
Personal services	184	349	473	662	508	645
Contractual services	68	35	57	93	56	179
Supplies	9	8	4	10	2	10
Occupancy costs	24	86	174	535	248	519
Depreciation						
Equipment	206	139	207	300	16	362
Total operating expenses	491	617	915	1,600	830	1,715
Income (loss) before operating transfers	23	23	215		770	
Operating transfers in (out)			(500)			
Net income (loss)	23	23	(285)		770	
Fund equity (deficit) at beginning of year	(7)	16	39	(246)	(246)	524
Fund equity (deficit) at end of year	16	39	(246)	(246)	524	524

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1989–91

[In thousands of dollars]

	Fiscal year—			
	1988 actual	1989 actual	1990 revised	1991 budget
Revenue:				
Patient care	63,514	61,350	62,286	66,058
Grants				
Other	4,938	5,129	5,535	5,942
Total revenue	68,452	66,479	67,821	72,000
Operating expenses:				
Personal services	76,794	82,720	83,967	92,264
Contractual services	12,235	13,756	12,257	15,723
Materials and supplies	12,911	11,855	11,386	14,220
Energy, communications and other	5,197	4,775	5,104	5,403
Depreciation	4,303	4,942	5,100	5,400
Total expenses	111,440	118,048	117,814	133,010
Income (loss) before operating transfer	(42,988)	(51,569)	(49,993)	(61,010)
Operating transfers in (out) general fund	41,930	44,430	49,993	54,510

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1989–91—Continued

[In thousands of dollars]

	Fiscal year—			
	1988 actual	1989 actual	1990 revised	1991 budget
Special Federal contribution				5,000
Net income (loss)	(1,058)	(7,139)		(1,500)
Fund equity (deficit) at beginning of year	(6,845)	(7,903)	(15,042)	(15,042)
Fund equity (deficit) at end of year	(7,903)	(15,042)	(15,042)	(16,542)

PERSONNEL

The Committee recommends 40,201 in authorized positions. Of this number, 38,614 will be financed from the general fund, 1,447 will be financed from the water and sewer enterprise fund, 124 from the lottery and charitable games enterprise fund, and 16 from the cable television enterprise fund.

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA

Agency	Authorized 1990	Adjustment	1991 base	Increases	Recommended by committee	Total authorized in 1991
Governmental direction and support:						
Council	172		172			172
Auditor	18		18			18
Mayor	27		27			27
Office of the Secretary	29	−1	28			28
Inspector General	27	−2	25			25
Communications	9		9			9
Intergovernmental	31	−2	29			29
Deputy Mayor/City Adm	28	−1	27			27
Personnel	387	−19	368	1	1	369
Administrative Services	448	−9	439			439
Contract Appeals Board	7		7			7
Deputy Mayor/Finance	3		3			3
Budget	47	−2	45			45
Financial Management	282	-9	273			273
Finance and Revenue	566	−1	565			565
Elections and Ethics	34		34			34
Campaign Finance	14		14			14
Public Employee Relations	4		4			4
Employee Appeals	24	−2	22			22
Retirement Board	10		10			10
Total, governmental direction and support	2,167	−48	2,119	1	1	2,120
Economic development and regulation:						
Deputy Mayor/Economic Development	20	−2	18			18
Office of Planning	70	−2	68			68
Housing and Community Development	77	−6	71	2	2	73
Public and Assisted Housing	78	−2	76			76
Employment Services	246	−11	235			235
Business and Economic Development	42	−2	40			40
International Business	7		7			7
Housing Finance Agency	[1] (20)		[1] (20)			[1] (20)
Appeals and Review	2		2			2
Equalization and Review	2		2			2
Consumer and Reg. Affairs	808	−26	782			782
Public Service Commission	83		83			83

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA—Continued

Agency	Authorized 1990	Adjustment	1991 base	Increases	Recommended by committee	Total authorized in 1991
People's Counsel	23		23	7	7	30
Total, economic development and regulation	1,458	−51	1,407	9	9	1,416
Public safety and justice:						
Police Department	6,102		6,102			6,102
Fire Department	2,032	−2	2,030	5	5	2,035
Court of Appeals	86		86			86
Superior Court	1,284	−8	1,276		26	1,302
D.C. Court System	88	+8	96	4	4	100
Corporation Counsel	236	−10	226			226
Public Defender Service	[1] (147)		[1] (147)	[1] (7)	[1] (7)	[1] (154)
Pretrial Services Agency	83		83	9	9	92
Corrections	4,045	−10	4,035	80	80	4,115
Parole	112	−5	107			107
National Guard	37		37			37
Emergency Preparedness	57	−1	56			56
Judicial Disabilities and Tenure	2		2			2
Law Revision Comm	3		3			3
Criminal Justice	21	−1	20			20
Civilian Complaint	19		19			19
Total, public safety and justice	14,207	−29	14,178	98	124	14,302
Public education system:						
Board of Education	10,619		10,619	45	45	10,664
University	1,365		1,365			1,365
D.C. School of Law				65	65	65
Education Licensure Commission	9		9			9
Library	466	−1	465	4	4	469
Arts and Humanities	14	−1	13			13
Total, public education system	12,473	−2	12,471	114	114	12,585
Human support services:						
Human Services	5,242	−181	5,061	736	736	5,797
Recreation and parks	570	1	571			571
Aging	20	−1	19			19
Human Rights and Minority Business	68	−1	67			67
Latino Affairs	13		13			13
Commission for Women	8		8			8
D.C. Energy Office	11		11			11
Total, human support services	5,932	−182	5,750	736	736	6,486
Public Works:						
Public Works	1,725	−51	1,674			1,674
D.C. Taxicab Commission	32	−1	31			31
Total, public works	1,757	−52	1,705			1,705
Total, general fund operating	37,994	−364	37,630	958	984	38,614
Water and sewer enterprise:						
Utility Administration	1,447		1,447			1,447
Washington Aqueduct	[1] (275)		[1] (275)			[1] (275)
Total, water and sewer	1,447		1,447			1,447
Lottery and Charitable Games	124		124			124

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA—Continued

Agency	Authorized 1990	Adjustment	1991 base	Increases	Recommended by committee	Total authorized in 1991
Cable Television	19	−3	16			16
Total, enterprise funds	1,590	−3	1,587			1,587
Total, operating expenses	39,584	−367	39,217	958	984	40,201

[1] Not included in total.

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $113,879,000 for fiscal year 1991 for the various departments, agencies, and activities funded by this appropriation. This is an increase of $4,276,000 from fiscal year 1990 adjusted, 1991 base.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

Agency/activity	1990 adjusted (1991 base)	Budget estimates 1991	House-reported bill	Committee recommendation
Council of the District of Columbia	$8,283,000	$8,718,000	$8,718,000	$8,718,000
District of Columbia Auditor	801,000	951,000	951,000	951,000
Advisory Neighborhood Commissions	1,172,000	1,172,000	1,172,000	1,172,000
Executive Office:				
Office of the Mayor	1,698,000	1,933,000	1,933,000	1,933,000
Office of the Executive Secretary	1,972,000	2,072,000	2,072,000	2,072,000
Office of the Inspector General	1,288,000	1,301,000	1,301,000	1,301,000
Office of Communications	457,000	462,000	462,000	462,000
Office of Intergovernmental Relations	2,163,000	2,185,000	2,185,000	2,185,000
Office of the Deputy Mayor for Operation/City Administrator	1,312,000	1,382,000	1,382,000	1,382,000
Office of Personnel	15,509,000	15,835,000	15,835,000	15,835,000
Department of Administrative Services	27,709,000	26,253,000	27,853,000	27,253,000
Contract Appeals Board	473,000	445,000	445,000	445,000
Office of the Deputy Mayor for Finance	183,000	183,000	183,000	183,000
Office of the Budget	1,855,000	1,884,000	1,884,000	1,884,000
Office of Financial Management	15,397,000	15,961,000	15,961,000	15,961,000
Department of Finance and Revenue	22,924,000	24,448,000	24,448,000	24,448,000
Board of Elections and Ethics	2,494,000	2,544,000	2,544,000	2,544,000
Office of Campaign Finance	1,123,000	1,158,000	1,158,000	1,158,000
Public Employee Relations Board	303,000	304,000	304,000	304,000
Office of Employee Appeals	1,294,000	1,472,000	1,472,000	1,472,000
District of Columbia Retirement Board	810,000	818,000	818,000	818,000
Council of Governments	383,000	398,000	398,000	398,000
Commission on Budget and Financial Priorities			1,000,000	1,000,000
Home Rule Study			800,000	
Total	109,603,000	111,879,000	115,279,000	113,879,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $8,718,000 and 172 positions for the Council of the District of Columbia. This is an increase of $505,000 over the fiscal year 1990 allowance.

The Council exercises its legislative responsibilities through 10 standing committees. Proposed legislation is referred to an appropriate committee where all data collection, hearings, analysis, and other related activities are conducted.

DISTRICT OF COLUMBIA AUDITOR

The Committee recommends the requested appropriation for fiscal year 1991 of $951,000 and 18 positions. This is an increase of $146,000 over the fiscal year 1990 budget. This appropriated request will maintain the current level of service. The D.C. Auditor is required to audit the accounts and operations of the D.C. government annually and certify revenue assumptions underlying budgetary and financial actions.

The net increase of $146,000 represents a nearly 19 percent increase over fiscal year 1990, and consists of a $4,000 reduction in other services and charges; an additional $124,000 to fully fund all positions contained in the budget request; and $26,000 increase in building rent.

ADVISORY NEIGHBORHOOD COMMISSIONS

The amount recommended for fiscal year 1991 is $1,172,000. The commissions have the responsibility for advising the District government on matters of public policy and issues such as planning, transportation, social services, health, safety, and sanitation, especially as they relate to their respective neighborhood commission areas. The 37 chartered ANC's, which are made up of 323 single-member districts, serve as a liaison between the District government and the community.

OFFICE OF THE MAYOR

The amount recommended for the Office of the Mayor is $1,933,000 and 27 positions, an increase of $218,000 and 14 percent above the fiscal year 1990 level. The increase is necessary to provide interpretation for persons in the District of Columbia who participate in proceedings of District agencies.

The Mayor, as chief executive officer of the D.C. government, has overall responsibility for the implementation of programs and the administration of District agencies. The Mayor interacts with State, national, and international representatives of both government and private sector businesses.

OFFICE OF THE SECRETARY

The Committee recommends the full budget request of $2,072,000 and 28 positions for fiscal year 1991. This is a decrease of $52,000 and one position below the fiscal year 1990 budget level.

The Office of the Secretary serves as the administrative and logistical staff support to the Mayor and the immediate executive offices of the Mayor. The Office of the Secretary consists of two main entities, the Secretarial and the Archival and Records Management Unit.

OFFICE OF THE INSPECTOR GENERAL

The sum of $1,301,000 and 25 positions is recommended for the inspector general. This is a decrease of $171,000 and two positions below the fiscal year 1990 budget. The Office of the Inspector General is responsible for the prevention and detection of fraud, abuse,

waste, and mismanagement in the programs and operations of the D.C. government. The fiscal year 1991 recommendation will maintain the current level of services.

OFFICE OF COMMUNICATIONS

The Committee recommends the sum of $462,000 and nine positions for the fiscal year 1991 budget. This amount is a decrease of $46,000 below the fiscal year 1990 allowance.

The Office of Communications has the responsibility of coordinating and disseminating official information to the news media and the public.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends the full fiscal year 1991 budget request of $2,185,000 and 29 positions for the Office of Intergovernmental Relations. This amount is a decrease of $33,000 and two positions below the fiscal year 1990 budgeted amount.

This office is responsible for controlling, on behalf of the chief executive, all matters relating to legislation both within the Council of the District of Columbia and the Congress of the United States, and for liaison with the White House, Federal agencies, and with governments in the metropolitan area.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The sum of $1,382,000 and 27 positions is recommended for the fiscal year 1991 budget for the City Administrator/Deputy Mayor for Operations. This amount is a decrease of $56,000 and one position below the fiscal year 1990 budget. This amount will enable the office to maintain the current level of services as provided the previous year and provide for the fiscal year 1991 pay adjustment.

The City Administrator/Deputy Mayor for Operations is the primary official designated to exercise the powers and duties of the Mayor during the Mayor's absence. She is also responsible for overseeing the operations and programs of the major operating departments.

OFFICE OF PERSONNEL

The Committee recommends the requested budget of $15,835,000 and 369 positions. This amount is an increase of $254,000 and a net decrease of 18 positions from the fiscal year 1990 budget.

The Office of Personnel is responsible for a personnel system which recruits, develops, and retains an efficient, qualified work force necessary to carry out public policy within the parameters and requirements of applicable laws, statutes, and published policies.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends $27,253,000 and 439 positions for fiscal year 1991. This is $1,000,000 more than the requested amount and the House allowance. The increased funds will be used to provide more timely service to the Metropolitan Police Department, and other District agencies, in procurement matters. The Depart-

ment's budget exceeded $30,000,000 in fiscal year 1987 and has declined to its present level since then. The Committee shares the view of the House that periodic reports during the next fiscal year showing measurable improvements in its ability to process procurement requests.

The Department of Administrative Services is responsible for providing support services to District operating agencies.

Base reductions have been made consistent with the rescissions reflected in the fiscal year 1990 supplemental budget request. A total of nine positions have been reduced from the base budget as part of the mandate to eliminate a total of 318 positions at the DS-11 level and above from the overall budget.

CONTRACT APPEALS BOARD

A total of $445,000 and seven positions for fiscal year 1991 are included in the bill for the Board. This amount will enable the board to provide informal, expeditious, and inexpensive resolution of contract disputes and procurement protests. Base reductions have been made consistent with the rescissions reflected in the fiscal year 1990 supplemental budget.

The Contract Appeals Board hears, reviews, and decides upon all protests and appeals from the actions by contracting officers throughout the District government.

OFFICE OF DEPUTY MAYOR FOR FINANCE

The sum of $183,000 and three positions is recommended for the Deputy Mayor for Finance Office. This amount is $1,000 below the fiscal year 1990 budget.

A primary mission of the Deputy Mayor for Finance is to maintain a coordinated financial management system to budget, collect, provide expenditure control and properly account for the sources and uses of District funds annually.

OFFICE OF THE BUDGET

The sum of $1,884,000 and 45 positions is recommended for the fiscal year 1991 budget. This amount is $96,000 and two positions below the fiscal year 1990 budget and the same as the House.

The office is responsible for development and administration of the District of Columbia operating and capital budgets.

OFFICE OF FINANCIAL MANAGEMENT

A total of $15,961,000 and 273 positions is recommended for the Office of Financial Management for fiscal year 1991. This is a net decrease of $942,000 and nine positions below the allowance for fiscal year 1990.

This office is responsible for operating the central accounting office; operating, maintaining, and improving the financial management system; administering the centralized pay and retirement system; operating the Districtwide computer center; administering the Treasury Management Program; developing, implementing, and monitoring accounting policies and systems applicable to District agencies.

DEPARTMENT OF FINANCE AND REVENUE

The fiscal year 1991 recommendation is for $24,448,000 and 565 positions. This amount reflects an increase of $1,494,000 and a decrease of one position from the 1990 budget level.

The office is responsible for administering and enforcing the District's tax law; conducting research on revenue sources and alternative tax systems; advising the Mayor and District Council on tax policy, programs, and revenues; and recording deeds and other written instruments affecting a person's right, title, or interest in real or personal property in the District of Columbia and providing assistance and information to taxpayers and citizens.

BOARD OF ELECTIONS AND ETHICS

The Committee's recommendation for the board is for $2,544,000 and 34 positions. This is an increase from fiscal year 1990 of $50,000 with no change in the number of positions. The Board of Elections and Ethics is charged with administering and enforcing the election laws of the District of Columbia.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends $1,158,000 and 14 positions for fiscal year 1991. This amount is an increase of $35,000 above the fiscal year 1990 allowance.

The Office of Campaign Finance is responsible for independently administering and enforcing District laws pertaining to campaigns for elected officials, lobbyist activities, and conflict of interest and financial disclosure and ethical standards for public officials.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee's recommendation for the board is for $304,000 and four positions, an increase of $2,000 over the fiscal year 1990 appropriation.

The Public Employees Relations Board is responsible for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $1,472,000 and 22 positions for fiscal year 1991. This is an increase of $114,000 and a reduction of two positions from the fiscal year 1990.

The Office is responsible for hearing any employee appeal of a final agency decision affecting a performance rating, an adverse action, a reduction in force, the resolution of a grievance, an erroneous employee payment, a privacy and records management decision, or the classification of a position. Appeals may be heard by a three-member panel constituting a quorum. An appeal from a decision of the panel may be taken at the option of the adversely affected party either to the full five-member board or to the Superior Court of the District of Columbia.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends a total of $818,000 and 10 positions for the District's Retirement Board. This is the same level as the fiscal year 1990 approved budget.

The general fund amount will not substantially increase until total expenditures represent a 20- to 80-percent split of the net administrative cost to the total administrative cost.

The retirement board controls and manages the retirement funds for police officers, firefighters, judges, and teachers. It also certifies the contributions required of the District and Federal Governments and of employees covered by the Retirement Reform Act, Public Law 96–122.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The Committee recommends $398,000 for fiscal year 1991. This is an increase of $15,000 over fiscal year 1990.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area.

COMMISSION ON BUDGET AND FINANCIAL PRIORITIES

The Committee recommends $1,000,000 for the Commission on Budget and Financial Priorities, to be equally matched by funds from the District government. This amount is the same as the House allowance.

Economic Development and Regulation

The Committee recommends $135,541,000 for fiscal year 1991. This amount is a reduction of $2,372,000 below fiscal year 1990.

Following is a tabulation of the allocated funds by agency or department:

ECONOMIC DEVELOPMENT AND REGULATION

Agency/activity	1990 adjusted (1991 base)	Budget estimates, 1991	House-reported bill	Committee recommendation
Deputy Mayor for Economic Development	$1,379,000	$1,399,000	$1,399,000	$1,399,000
Office of Planning	3,478,000	3,642,000	3,642,000	3,642,000
Department of Housing and Community Development	13,864,000	14,090,000	14,090,000	14,090,000
Public and assisted housing	29,168,000	31,795,000	31,795,000	31,795,000
Department of Employment Services	36,620,000	36,859,000	36,859,000	36,859,000
Office of Business and Economic Development	4,901,000	5,042,000	5,042,000	5,042,000
International business	418,000	423,000	423,000	423,000
Minority Business Opportunity Commission				
Housing Finance Agency	2,167,000	2,167,000	2,167,000	2,167,000
Board of Appeals and Review	136,000	137,000	137,000	137,000
Board of Equalization and Review	163,000	163,000	163,000	163,000
Department of Consumer and Regulatory Affairs	30,745,000	32,532,000	32,532,000	32,532,000
Public Service Commission	4,791,000	5,024,000	5,024,000	5,024,000
Office of the People's Counsel	2,022,000	2,268,000	2,268,000	2,268,000
Total	129,852,000	135,541,000	135,541,000	135,541,000

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends $1,399,000 for the Office of the Deputy Mayor for Economic Development and 18 positions. This is a net decrease of $273,000, an 8-percent reduction, and two positions below the fiscal year 1990 budget. This reduction reflects the annualization of base and position reductions in the 1990 budget.

The Deputy Mayor for Economic Development was established to develop a comprehensive, cohesive, economic development program for the District and to coordinate all programs, policies, strategies, proposals, and functions related to economic and community development in the District of Columbia. The fiscal year 1991 recommendation strengthens the office's strategic planning unit. The recommendation continues support for the Office of Banking and Financial Institutions, which reports to the Deputy Mayor for Economic Development, and assists in the office's partnership ventures with banks and financial institutions in the design and implementation of community reinvestment initiatives, especially in the underserved areas of the city.

OFFICE OF PLANNING

The Committee recommends $3.642,000 for the Office of Planning along with 68 positions, a decrease of 2 positions below the current number of staff and $36,000 below the fiscal year 1990 appropriation.

The Committee's recommendation will enable the office to continue its efforts to plan for the physical growth and development of the District of Columbia. The office will continue to implement the comprehensive plan and process amendments and refinements to the plan, as appropriate. A major initiative of fiscal year 1990 will be to continue efforts to bring zoning into full compliance with the comprehensive plan.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

For the Department of Housing and Community Development [DHCD] the Committee recommends $14,090,000 and 73 positions. This is a net decrease of four positions and a decrease of $743,000 below the fiscal year 1990 appropriation.

The Department of Housing and Community Development was established to implement the District's housing policies and to support its efforts in community development.

DEPARTMENT OF PUBLIC AND ASSISTED HOUSING

The fiscal year 1991 recommendation for the Department of Public and Assisted Housing is $31,795,000 and 76 positions. The fiscal year 1991 nonappropriated budget includes $68,078,000 and 735 positions in Federal funds, an increase of $3,029,000 and a decrease of 90 positions from fiscal year 1990, and $18,768,000 in other revenue, an increase of $858,000 over fiscal year 1990.

The Department was established by Reorganization Plan No. 1 of 1987 to implement the District's housing policies and to ensure the provision of safe, decent, and sanitary low-cost public and subsi-

dized housing to those residents of the District of Columbia who are eligible for such housing.

The nonappropriated funds are primarily from Federal and other revenue. The Federal funds include the Federal subsidy for low rent housing which represents over 52 percent of the operating budget for low rent housing and the Federal subsidy for section 8 housing.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends $36,859,000 and 235 positions for the Department of Employment Services for fiscal year 1991. This is a decrease of $3,207,000 and 11 positions below the fiscal year 1990 appropriated level. The recommended amount is the same as requested in the budget and the House bill.

The Department of Employment Services provides opportunities for citizens to prepare for, find, and maintain gainful employment; provides income maintenance to mitigate the effects of unemployment; and ensures the quality of working conditions for wage earners by protecting their health, safety, rights, and benefits. In this role, the Department operates more than 30 programs with both local funds and Federal grants.

The amount provided will support 13 job training programs and 15,960 client recipients. The Summer Youth Program will serve 6,500 youths between ages 14 to 21; the In-School Program will provide 3,250 junior and senior high school students with work experience after school and on weekends; and the Out-of-School Program will provide year-round work experience for 570 youths between the ages of 16 and 24.

Project Success provides job placement or employment training to graduating high school seniors in need of that assistance. In fiscal year 1991 it is estimated that 500 such seniors will participate in the program.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Office of Business and Economic Development is responsible for stimulating, creating, and attracting new employment opportunities; undertaking industrial development initiatives to provide employment centers; developing commercial projects in neighborhood commercial corridors and in the central business district that can benefit from revitalization efforts. The office is also charged with attracting and retaining business; promoting tourism and delivering management and technical assistance to small business on behalf of the District of Columbia.

For these activities the Committee recommends $5,042,000 and 40 positions in fiscal year 1991, the same as the budget request and the House allowance. The recommended amount reflects a reduction below the fiscal year 1990 level of $421,000 and two positions.

OFFICE OF INTERNATIONAL BUSINESS

The Committee recommends $423,000 and seven positions for the Office of International Business. This is the same as the House al-

lowance and the budget estimate, and is $74,000 below the fiscal year 1990 approved budget with no change in positions.

The Office of International Business is responsible for promoting Washington, DC, as an ideal city for international business in order to encourage and attract international firms and governments as well as national firms to locate or expand their international trade operations in the District. The office also encourages the utilization of manpower resources of the District, thereby increasing vital employment opportunities for District citizens. The activities of the Office support the Mayor and Deputy Mayor for Economic Development in their efforts to promote the local economy, attract new businesses, expand the employment opportunities for District residents, and increase the District's tax base.

D.C. HOUSING FINANCE AGENCY

The Committee recommends $2,167,000 and 20 positions for the Housing Finance Agency. This amount is the same as the budget estimate and the House allowance.

The agency is a legally separate corporate instrumentality of the D.C. government, which issues tax-exempt bonds. The proceeds from these bonds are used to assist in financing affordable homeownership and rental housing to low- and moderate-income District residents.

BOARD OF APPEALS AND REVIEW

The Committee recommends two positions and $137,000 for the Board of Appeals and Review. The amount recommended is the same as the request and the House allowance, and represents an increase of $1,000 over the fiscal year 1990 appropriation.

The board is the administrative agency that provides the final remedy for aggrieved citizens appealing decisions resulting from citations for housing code violations on multiple unit buildings and residential rental property issued by the Department of Consumer and Regulatory Affairs.

BOARD OF EQUALIZATION AND REVIEW

The Committee recommends $163,000 and two positions for the Board of Equalization and Review. This is the same as the amount requested in the budget and the House allowance.

The board is responsible for ensuring that real property in the District is assessed at 100 percent of its estimated market value and that the assessments are in equalization.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends $32,532,000 and 782 positions for the Department of Consumer and Regulatory Affairs. The amounts recommended are the same as the budget request and the House allowance, and represents a decrease of $552,000 and 26 positions below the fiscal year 1990 appropriated amounts.

The Department of Consumer and Regulatory Affairs is the major regulatory agency in the District. It is charged with regulating business activities, land and building use, occupational and pro-

fessional conduct and standards, rental housing and condominiums, health and social services care facilities.

PUBLIC SERVICE COMMISSION

The Committee recommends 83 positions and $5,024,000 for the Public Service Commission. These amounts are the same as the budget request and the House allowance, and $233,000 above the fiscal year 1990 allowance. The commission has ratemaking and other regulatory authority over the electric, gas, and telephone companies, and all security transactions taking place in the District of Columbia.

OFFICE OF THE PEOPLE'S COUNSEL

The Office of the People's Counsel acts as an advocate on behalf of District consumers of natural gas, electric, telephone, and taxi services in all matters affecting rates or service. The Committee recommends the full budget request and House allowance in fiscal year 1991 of $2,268,000 and 30 positions for the office. The recommendation represents an increase of $246,000 and seven position above the fiscal year 1990 allowance.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $920,583,000 in fiscal year 1991 for the public safety and justice activities funded in this appropriation, an increase of $59,242,000 over the 1990 appropriation.

A comparative summary by agency follows:

PUBLIC SAFETY AND JUSTICE

Agency/Activity	1990 adjusted (1991 base)	Budget estimate 1991	House-reported bill	Committee recommendation
Metropolitan Police Department	$250,041,000	$257,242,000	$257,242,000	$257,242,000
Fire Department	100,201,000	101,902,000	101,902,000	101,902,000
Police and fire retirement	132,100,000	155,900,000	155,900,000	155,900,000
Judges retirement	3,200,000	4,000,000	4,000,000	4,000,000
Court of Appeals	4,961,000	5,115,000	5,115,000	5,115,000
Superior Court	64,485,000	66,032,000	66,192,000	67,110,000
D.C. court system	21,970,000	22,258,000	22,258,000	22,600,000
Office of the Corporation Counsel	13,494,000	14,181,000	14,181,000	14,181,000
Settlements and judgments	14,800,000	16,500,000	16,500,000	16,500,000
Public Defender Service	6,959,000	7,351,000	7,351,000	7,351,000
Pretrial Services Agency	3,089,000	3,412,000	3,412,000	3,412,000
Department of Corrections	239,696,000	252,724,000	252,724,000	252,724,000
Board of Parole	5,131,000	5,898,000	5,898,000	5,898,000
National Guard	1,349,000	1,381,000	1,381,000	1,381,000
Office of Emergency Preparedness	2,664,000	2,724,000	2,724,000	2,724,000
Commission on Judicial Disabilities and Tenure	126,000	126,000	126,000	126,000
Judicial Nomination Commission	37,000	37,000	37,000	37,000
Law Revision Commission	216,000	219,000	219,000	219,000
Office of Criminal Justice Plans and Analysis	1,132,000	1,371,000	1,371,000	1,371,000
Civilian Complaint Review Board	773,000	790,000	790,000	790,000
Total	866,424,000	919,163,000	919,323,000	920,583,000

METROPOLITAN POLICE DEPARTMENT

The Committee recommends $257,242,000 and 6,102 positions for the Metropolitan Police Department for fiscal year 1991. This is $7,201,000 above the current year and with no change in the number of positions.

In fiscal year 1991 the department will emphasize and concentrate on law-enforcement tactics that will curtail conventional crimes while maintaining the current vigilance of disruption, interdiction, and eradication of illicit narcotics.

The President has recommended that the drug initiative programs continue in fiscal year 1991 and has included $26,708,000 in the budget for the District as authorized in Public Law 101–223. Included in this amount is $17,630,000 to fund the 700 police officers. Since this program will be supported by Federal funds, it is included in the police department's budget.

The additional 700 police officer positions will allow for a substantially increased police presence in all neighborhoods within the city. They will be trained and deployed to work within the seven police districts where they will be engaged in a more proactive approach to law enforcement such as the community empowerment policing.

The Metropolitan Police Department is the primary law enforcement agency of the District of Columbia. The department's overall mission is to ensure public safety through the protection of life and property.

FIRE DEPARTMENT

The Committee recommends $101,902,000 and 2,035 positions for the fire department in fiscal year 1990. This is an increase of $2,284,000 and three positions above the fiscal year 1990 approved budget.

The fire department operates 33 engine companies, 17 aerial ladder companies, 26 ambulances, 4 rescue squads, 1 fire boat, and 1 hazardous materials [HAZ MAT] company, to respond to hazardous materials incidents.

This budget provides for increased funding for overtime to maintain both the five-man, two-piece engine companies so that new firefighters can receive their required basic 60-day firefighting course at the training academy and existing firefighters can be trained as emergency medical technicians. Five new authorized positions are to convert five temporary emergency medical technician instructor positions to permanent positions in order to fill these vital positions which have been impossible to fill on a temporary basis.

The fire department is responsible for providing fire prevention, firefighting, and emergency ambulance services throughout the District of Columbia.

POLICE AND FIRE RETIREMENT SYSTEM

The Committee recommends $155,900,000 for the police and fire retirement system. This is the same as the House bill and $23,800,000 above the fiscal year 1990 level.

The 5-percent bonuses granted to police officers and firefighters electing to stay in service after 20 years adds $800,000 to the fiscal year 1991 net pay-as-you-go cost and $1,400,000 in the benefit change amortization payment. This will allow 118 light-duty police officers to retire on disability and adds $1,800,000 in net pay-as-you go cost and $800,000 in the benefit change amortization payment.

The police and fire retirement system represents the District's contribution to the District of Columbia police and fire retirement fund as required by section 142 of the D.C. Retirement Act, Public Law 96–122. After its transfer to the retirement fund, the appropriation provides annuity payments to Metropolitan police officers and firefighters retired under the disability and service retirement program.

JUDGES RETIREMENT SYSTEM

The Committee recommends $4,000,000 for the judges retirement fund. This is the same as the House bill and $800,000 above the fiscal year 1990 level.

The judges retirement system represents the District's contribution to the D.C. judges retirement fund, as required by section 142 of the D.C. Retirement Reform Act, Public Law 96–122. After its transfer to the retirement fund, the appropriation provides annuity payments to superior court and court of appeals judges retired under the Disability and Service Retirement Program.

COURT OF APPEALS

The Committee recommends $5,115,000 and 86 positions for the Court of Appeals of the District of Columbia. This is $119,000 above the fiscal year 1990 level. The recommended increase will enable the court of appeals to more effectively and efficiently handle the increased caseload as a result of the additional police and number of drug cases prosecuted.

The court of appeals is the highest court for the District of Columbia and reviews all civil and criminal appeals from the superior court, appeals from the administrative agencies of the District, disciplinary actions of the Board of Professional Responsibility, as well as a number of special proceedings.

SUPERIOR COURT

The Committee recommends $67,110,000 and 1,302 positions. This amount is an increase of $1,260,000 over the House bill and an increase of 26 in the number of positions.

The Committee concurs with the House allowance of $160,000 for the After School Kids [ASK] Program. The program works with various community groups and institutions to provide volunteers who are matched with the probationary youth for tutoring, self-esteem building, and advocacy. According to testimony, 92 percent of the youth have not been arrested while participating in the program.

The Committee recommendation will increase the Social Services Division capacity to handle the increasing caseload of adults and juveniles on supervision, as well as allow the child abuse team to

expand its service. In an area where work units of less than 100 produce high burnout rates, recent caseloads in the child abuse team have averaged 125 work units per probation officer. Action by the court has reduced the average to 113 work units per officer. In order to provide adequate service in this very emotional and difficult area funds are provided for an additional three-member team.

Of the amount recommended, $250,000 will be used to expand the number of youth who are screened for referral to comprehensive diagnostic and treatment services. In addition, tutorial, self-esteem, and school monitoring services will be expanded.

The Committee recommends an additional $400,000 for counsel in child abuse and neglect cases, for a total of $1,870,000 in fiscal year 1991. Payment levels rose nearly 30 percent during a recent 2-year period. These funds will reimburse counsel who represent children in child abuse and neglect cases, which have risen dramatically in recent years.

Also reflected is an intracourt transfer of eight court reporter positions and $342,000 from the superior court to the court system

The superior court is the District's unified court of general jurisdiction. It is the trial court with original jurisdiction over all criminal, civil, tax, and probate cases, as provided for in title II of the D.C. Code, "Organization and Jurisdiction of the Courts."

D.C. COURT SYSTEM

The Committee recommends $22,600,000 and 100 positions for the D.C. court system for fiscal year 1991. This is $475,000 and 12 positions above the fiscal year 1990 budget.

The appropriated budget request provides increased funding for four positions, including three court transcriber positions needed to fill transcription requests in a timely manner, and a court management analyst position to develop new programs mandated by legislative action. Other increases include partial funding of the court system's request for the fiscal year 1990 mid-year pay adjustment, fiscal year 1991 within-grade requirements, overtime requirements, and the executive officer pay increase.

Also reflected is the intracourt transfer of eight court reporter positions and $342,000 from the superior court.

The court system is responsible for providing administrative and financial management support to the District's superior court and court of appeals.

OFFICE OF THE CORPORATION COUNSEL

For the Office of the Corporation Counsel, the Committee recommends $14,181,000 and 226 positions for fiscal year 1991. This is a net increase of $192,000 and a decrease of 10 positions below the fiscal year 1990 level.

The Office of the Corporation Counsel is the legal office of the D.C. government. It conducts all legal business for the District of Columbia except the prosecution of adults for felonies and serious misdemeanors.

SETTLEMENTS AND JUDGMENTS

The Committee recommends $16,500,000 for fiscal year 1991 for the payment of settlements and judgments. This is the same as the budget estimate and the House bill, and an increase of $800,000 over the current year's level. Expenditures for settlements and judgments have increased because of the increased exposure of municipalities to lawsuits, expanded grounds for liability, and an increase in the amounts awarded in judgments and appellate decisions.

PUBLIC DEFENDER SERVICE

The Committee recommends $7,351,000 and 154 positions for the Public Defender Service. This is $343,000 and seven positions more than the fiscal year 1990 level and the same as the budget estimate and the House bill. Additional positions are included due to the increasing number of arrests of persons qualifying for court-appointed counsel.

The Public Defender Service provides legal representation for indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels.

PRETRIAL SERVICES AGENCY

For the Pretrial Services Agency, the Committee recommends $3,412,000 and 92 positions. This is the same as the House bill and the budget request. This agency provides for the drug testing of each arrestee brought to the superior court, they provide background information about all arrestees for use in determining eligibility for pretrial release, followup services designed to ensure that individuals granted release return to court, supervising pretrial releasees and reporting violations to the court and to the U.S. attorney's office, and coordinating the activities of the third-party custody organizations that serve the District.

DEPARTMENT OF CORRECTIONS

The Committee recommends $252,724,000 and 4,115 positions for the Department of Corrections. This amount is $20,195,000 and 70 positions above the fiscal year 1990 level.

The fiscal year 1991 appropriated budget request provides for a population of 9,600 in eight District-operated institutions, 1,000 in community correctional centers, and 2,900 D.C. Code violators housed in Federal and State institutions.

The Department of Corrections protects the public by holding pretrial and convicted persons in a secure setting and by increasing the probability that those placed in its care will live law-abiding lives after their release. Toward this objective, the department provides educational training and counseling opportunities to inmates during incarceration.

BOARD OF PAROLE

The Committee recommends $5,898,000 and 107 positions for the Board of Parole. This is a net increase of $374,000 and a decrease of

five positions from the fiscal year 1990 budget. The appropriated budget will enable the board to effectively manage an increasing workload resulting from the increased prison population.

The Board of Parole is charged with the responsibility of determining if and when an offender should be released on parole; establishing the terms and conditions of parole; supervising parolees in the community; and deciding if and when parole should be revoked.

NATIONAL GUARD

The Committee recommends $1,381,000 and 37 positions for the D.C. National Guard.

The National Guard provides community service programs to the District in addition to its more traditional public safety and military activities. They include operating an annual 10-day youth leadership camp for selected high school students, participating in various District and community ceremonial functions, and sponsoring numerous charitable activities.

The D.C. National Guard consists of 26 Army and 13 Air Force National Guard units with an authorized strength of 4,050.

OFFICE OF EMERGENCY PREPAREDNESS

The amount recommended is $2,724,000 and 56 positions for the Office of Emergency Preparedness. This is a net decrease of $32,000 and one position below the fiscal year 1990 approved budget.

The agency has the primary responsibility for directing, administering, and coordinating emergency management responsibilities for the District of Columbia. As mandated by law, the agency provides the personnel and administrative support to maintain an annual 24-hour daily executive command and communications center. A backup emergency operations center is also maintained at the District's youth center in Lorton, VA.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends $126,000 and two positions for the Commission on Judicial Disabilities and Tenure for fiscal year 1991. This is the same as the fiscal year 1990 allowance.

The Commission on Judicial Disabilities and Tenure has jurisdiction over all active and senior judges of the D.C. courts—that is, the Superior Court of the District of Columbia and the D.C. Court of Appeals—in four specific areas: (1) a judge's conduct warranting disciplinary action; (2) involuntary retirement of a judge for reasons of health; (3) evaluation of a judge who seeks reappointment at the end of his or her term; and (4) review of a retiring judge who wishes to continue performing judicial duties as a senior judge.

JUDICIAL NOMINATION COMMISSION

The Committee recommends the full budget request for the Judicial Nomination Commission in fiscal year 1991, $37,000. The commission is responsible for selecting and recommending nominees to the President to fill judicial vacancies in the D.C. court system. The

recommended amount is the same as the budget estimate and last year's level.

LAW REVISION COMMISSION

The Committee recommends $219,000 and 3 staff for the 17-member Law Revision Commission. This amount is a net increase of $1,000 above the fiscal year 1990 authorized budget.

The Law Revision Commission is responsible for modernizing the laws of the District of Columbia, many of which were initially enacted in the 18th century.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The Committee recommends $1,371,000 for the Office of Criminal Justice Plans and Analysis, along with 20 positions, a net increase of $232,000 and a reduction of 1 position from the fiscal year 1990 approved budget. Federal funding for fiscal year 1991 is $2,203,000 and one position, an increase of $1,107,000 from fiscal year 1990 with no change in the number of positions. This reflects increased Federal funding of the Drug Control and System Improvement Program.

The Office of Criminal Justice Plans and Analysis is the District government's central unit for data collection and analysis of the criminal justice system.

CIVILIAN COMPLAINT REVIEW BOARD

The Civilian Complaint Review Board was created by D.C. Law 3-158 to receive, investigate, and adjudicate public complaints of excessive force, harassment, and improper language made against police officers and special police officers employed by the District government.

The Committee recommends $790,000 and 19 positions for the Board in fiscal year 1991. This is the same as the budget estimate and the House allowance.

PUBLIC EDUCATION SYSTEM

A total of $738,240,000 is recommended for fiscal year 1991 for the operation of the public education system of the District of Columbia, an increase of $53,703,000 over the 1991 adjusted base.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Agency/Activity	1990 adjusted (1991 base)	Budget estimates 1991	House-reported bill	Committee recommendation
Board of Education	$497,146,000	$526,684,000	$526,764,000	$530,764,000
Board of Education pay-as-you-go capital		10,000,000	22,000,000	21,000,000
Teachers' retirement and annuity fund	86,300,000	81,200,000	81,200,000	81,200,000
University of the District of Columbia	75,358,000	76,913,000	75,313,000	76,913,000
District of Columbia School of Law	3,440,000	3,940,000	3,940,000	3,940,000
Education Licensure Commission	560,000	518,000	518,000	518,000
Public library	18,849,000	20,378,000	20,378,000	20,378,000

PUBLIC EDUCATION SYSTEM—Continued

Agency/Activity	1990 adjusted (1991 base)	Budget estimates 1991	House-reported bill	Committee recommendation
Commission on the Arts and Humanities	2,884,000	3,527,000	3,527,000	3,527,000
Total	684,537,000	723,160,000	733,640,000	738,240,000

BOARD OF EDUCATION

The District of Columbia public schools provide preschool, kindergarten, elementary, secondary, and continuing education programs for more than 80,000 District students.

The Committee recommends $530,764,000 and 10,664 positions for the D.C. Public Schools. This represents an increase of $4,080,000 above the budget request and $4,000,000 above the House allowance.

The Committee recommends concurrence with the House allowance of $80,000 for the D.C. schools project, a privately operated program to integrate recently arrived immigrant children into the public school system. The program uses volunteer college students to tutor students in English and as a liaison with social service agencies in the community. According to testimony, approximately one-eighth of students in the D.C. public schools claim a language other than English as their first.

Last year the Congress included $420,000 for the Options Program at the National Children's Museum. The amount of $600,000 is included within this year's school board budget request. The program is an alternative full-day program for youths 12 to 15 who are functioning at least 2 years behind grade level and are dropout risks. The students are given courses in basic skills, computers, science, and technology. While in the program 86 percent of the students attended school 80 percent of the time, 37 percent had two or fewer absences, and 25 percent had perfect attendance. On standardized tests 65 percent progressed two grade levels in reading and math. Students can stay in the program for up to 1 year. This initiative has been a success by any measure, and the Committee encourages school officials to consider expanding its use.

The Committee also recommends an additional $1,000,000 for expansion of the Early Childhood Development Program, and $4,000,000 more for teacher pay raises.

The additional funds will make a total of $3,800,000 for the Early Childhood Program during fiscal year 1991. The additional funds will provide for the expansion of the Montessori program, including teacher training. In addition it will increase the number of prekindergarten classes and instructional aides.

The funds included for teacher pay raises is far below the expected requirement of $36,000,000, however, the Committee believes that it is important to send the message that it is a priority. According to testimony the salaries of teachers and principals in the D.C. public schools rank at the bottom of those in the region. Negotiations are underway on a new teachers contract and the Committee does not want to presuppose what those negotiations may con-

clude. It should be noted, however, that the District Council has committed to funding the additional amount of the pay raise.

Anacostia project.—In 1974 the District established Ballou High School in Southeast Washington as the mathematics and science school for the city. A renewal of the Anacostia project has been proposed to focus on school-based staff development, school analysis for accountability, a new curriculum integrating technology into the classroom with staff development and training in the most up-to-date teaching techniques and strategies which emphasize preparing students for work and citizenship in the 21st century by focusing on science, mathematics, technology as well as values education and Afro-Centric, multicultural heritage, and legacy.

According to many business and government leaders, the United States must develop bolder visions and provide more aggressive leadership in at least three areas: economic revitalization, educational reform, and community renewal. This project is an attempt to address these national needs, and those of minority students, who along with women, will represent 85 percent of the new work force by the year 2000. Programs such as that being developed by the National Science Center Foundation [NSCF] are attempting to address these priorities. The NSCF believes that the Nation's educational failures center on two issues, one of which is the U.S. failure in mathematics and science education. The Foundation is developing a computer-based system to make an impact on the teaching of mathematics. According to NSCF the use of these technologies not only benefits the teaching of these subjects but is necessary because of the current and projected shortage of qualified mathematics and science teachers.

The Committee is encouraged by these related initiatives, and while no direct funds are provided for the project this year looks forward to receiving a formal proposal from the Board of Education. In order to facilitate planning and implementation it is necessary to make Ballou a year-round school. A necessary first step toward doing so is to air-condition the building. For this reason the Committee has directed funds within the "Capital outlay" appropriation account to air-conditioning Ballou.

BOARD OF EDUCATION PAY-AS-YOU-GO CAPITAL

The Board of Education pay-as-you-go capital funding will finance the massive effort for the repair, rehabilitation, and maintenance of school facilities. This will enable the D.C. public schools to begin to eliminate the backlog of deferred repairs. The increased funds will be used for painting, plastering, equipment maintenance, and replacing and repairing such items as windows, doors, heating and air conditioning systems, roofs, electrical systems, et cetera.

TEACHERS' RETIREMENT AND ANNUITY FUND

The Committee recommends $81,200,000 for payment to the teachers' retirement and annuity fund. This fund provides payments to teachers retired under the Disability and Service Retirement Program and for survivor benefits and refund payments of retirement contributions made by teachers leaving the retirement

program before attaining retirement eligibility. This amount is a decrease of $5,100,000 below the fiscal year 1990 approved budget.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends $76,913,000 and 1,365 positions for the University of the District of Columbia in fiscal year 1991. This is an increase of $825,000 over the fiscal year 1990 budget and $1,600,000 more than the House allowance. The fiscal year 1991 nonappropriated budget is $15,801,000 and 109 positions, a decrease of $473,000 and 1 position below the fiscal year 1990 level.

The University offers 6 certificate programs, 44 associate degree programs, 68 baccalaureate, and 17 masters degrees programs in the sciences, liberal arts, career, and professional studies.

The University of the District of Columbia is the Nation's only exclusively urban land-grant university. As a land-grant institution it has a mandate to teach as well as to engage in basic and applied research and carry the results of that research to the community through extension programs and services.

The Committee has restored the House cut that would have reduced operating expenses for the university by $1,600,000. The Committee believes that penalizing the students and faculty for decisions taken by the board of trustees misplaces the intended message.

According to information available to the Committee the university has recently been late with payroll checks and the athletic program has suffered financial difficulties. In addition, the board recently dismissed the president of the university. These actions do not represent adequate stewardship of university resources.

The Committee does not want to interject itself into the decision-making process of the university, and wants to encourage private fundraising to increase the university's endowment, however, it is concerned about the priorities of the board of trustees. It would seem that locating a new chief executive for the university and restoring fiscal accountability would be the top priorities, and that anything that detracted from those tasks, or gave the impression of detracting, would be secondary. To that end the Committee directs the board to make quarterly reports to the Appropriations Committees of the Senate and House of Representatives on its efforts to recruit a new president and whether it has met all of its financial obligations during the preceding 3 months.

DISTRICT OF COLUMBIA SCHOOL OF LAW

The Committee recommends $3,940,000 and 65 positions for the D.C. School of Law, an increase of $500,000 and 65 positions over the fiscal year 1990 budget.

The Committee is aware of a plan to house the D.C. School of Law at a site known as the pre-vocational high school site. A resolution of approval of the plan has been transmitted to the District Council by the Mayor and is awaiting the Council's action. The following letter was sent by the dean of the Law School to Council member Kane in support of the resolution:

JUNE 20, 1990.

Hon. BETTY ANN KANE,
Chairperson, Committee on Government Operations, Council of the District of Columbia, Washington, DC.

DEAR CHAIRPERSON KANE: I am writing on behalf of the D.C. School of Law [DCSL] in support of the Pre-Vocational School Site Lease Approval Resolution of 1990, PR 8-401. I believe that passage of this resolution will provide the District with many significant financial and other benefits, and I, therefore, urge that it be approved by your committee.

I would like to briefly describe the school of law's interest in this site. As you know, Mrs. Mason, chairperson of the Council's Committee on Education and Libraries, introduced the Conveyance of the Pre-Vocational Center for the Handicapped Property Act of 1989, Bill 8-412, on September 26, 1989. This bill would have conveyed the pre-vocational high school site to the school of law in fee simple. At the public round table on this bill, which was held on September 18, 1989, a serious concern was raised by Council member Nathanson. He expressed the view that although he fully supported the identification and provision of a site which would house the permanent facility for the school of law, he did not think that the conveyance of a site large enough to support a building or buildings of approximately 1 million square feet to the DCSL would be fiscally responsible, since the law school needed just 100,000 square feet.

At that public round table, I was asked by Mrs. Mason whether the school of law would be willing and able to become part of multiuse development of the site. I informed the committee that DCSL would be willing to participate in a multiuse development of the site, within the rules set by the American Bar Association [ABA] regarding facilities.

As you also know, in response to a request for proposals [RFP] issued by the Department of Administrative Services [DAS], the New Jersey Avenue and H Street Limited Partnership has been selected to develop the pre-vocational high school site. I have had an opportunity to meet with the principals of the development group, and with Mr. Raymond Lambert, Director of DAS, who have agreed to include the school of law on the site. I have also had an opportunity to review the planned unit development [PUD] for the site, which includes DCSL. The PUD was submitted to the Zoning Commission by the developers last month.

In the near future, the school of law expects to reach an agreement with the developers under which DCSL will occupy and ultimately own a portion of one of the buildings. I am very confident we can work successfully with the selected developer. I believe that the approval of the resolution before the committee today will be highly beneficial to the District of Columbia.

As noted by Mayor Barry in his letter of transmittal, it will allow the District to receive significant revenues from the site while retaining ownership of this central business District property, and it will allow the District to have input into and control over the development of the site. Equally important, it will replace a community eyesore with attractive and functional buildings which

will house the school of law and other District agencies, as well as a model day care center/nursery school/tutoring facility and minority educational foundation which will be funded with approximately $5,000,000.

For all of these important reasons, I urge the committee to approve the Pre-Vocational School Site Lease Approval Legislation of 1990, PR 8-401.

Sincerely,

WILLIAM L. ROBINSON,
Dean, D.C. School of Law.

The Committee supports rapid passage of the resolution to enable the construction to commence on the building so that the law school may have a permanent home and American Bar Association requirements can be satisfied. The Committee expects the school of law to keep it informed during the year of the progress on this project and other matters related to the advancement of the school of law.

The Committee expects that with the establishment of the D.C. School of Law, that the focus of any clinical programs would give high priority to the needs of the poor and indigent population of the District of Columbia.

EDUCATION LICENSURE COMMISSION

The Committee recommends $518,000 and nine positions for the Education Licensure Commission. The commission is responsible for licensing and regulating private, postsecondary, degree-granting institutions; maintaining the records of closed schools; and approving courses for veterans' educational benefits.

The amount recommended is the full amount requested and is a net decrease of $52,000 below the fiscal year 1990 approved budget with no change in the number of positions. The nonappropriated budget is $84,000, an increase over the fiscal year 1990 approved budget of $7,000 with no change in the number of positions.

PUBLIC LIBRARY

The Committee recommends $20,378,000 and 469 positions for the Public Library. This is a net increase of $1,529,000 and three positions over the fiscal year 1990 allowance. These amounts are the same as the budget request.

The Public Library was created to furnish books and other printed matter and information service convenient to the homes and offices of all residents of the District of Columbia.

COMMISSION ON ARTS AND HUMANITIES

For the Commission on the Arts and Humanities the Committee recommends a total of $3,527,000 and 13 positions in fiscal year 1991. This amount is the same level of funding as the fiscal year 1990 approved budget and a decrease of one position. The Federal revenue estimate is $350,000 and seven positions, a decrease of $35,000 below fiscal year 1990 with no change in the number of positions.

The Commission of the Arts and Humanities serves simultaneously as the District of Columbia's municipal arts agency and as its designated State arts agency.

HUMAN SUPPORT SERVICES

The Committee recommends a total of $876,240,000, an increase of $53,727,000 over fiscal year 1990 base for the agencies and departments under the human support services appropriation title.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Agency/activity	1990 adjusted (1991 base)	Budget estimates 1991	House-reported bill	Committee recommendation
Department of Human Services	$694,612,000	$727,295,000	$732,795,000	$735,645,000
Department of Recreation and Parks	31,415,000	31,844,000	31,844,000	31,844,000
Pay-as-you-go capital, recreation and parks		392,000	392,000	392,000
Office on Aging	13,641,000	14,159,000	14,159,000	14,159,000
D.C. General Hospital	49,993,000	54,510,000	59,510,000	59,510,000
Unemployment compensation	4,893,000	5,063,000	5,063,000	5,063,000
Disability compensation	19,251,000	20,848,000	20,848,000	20,848,000
Office of Human Rights				
Human rights and minority business development	2,706,000	2,752,000	2,752,000	2,752,000
Office on Latino Affairs	1,979,000	1,989,000	1,989,000	1,989,000
Commission for Women	392,000	397,000	397,000	397,000
Energy Office	3,631,000	3,641,000	3,641,000	3,641,000
Total	822,513,000	862,890,000	873,390,000	876,240,000

DEPARTMENT OF HUMAN SERVICES

The Committee recommends a total of $735,645,000 and 5,797 positions, a net increase of $33,880,000 and 555 positions above the fiscal year 1990 budget. The fiscal year 1991 Federal funds budget is $366,406,000 and 3,005 positions, a decrease of $34,167,000 and 670 positions below the fiscal year 1990 level. This reflects a decrease in the Federal subsidy (Public Law 98-621) and anticipated earnings. The private and other funds budget is $21,123,000 and 45 positions, an increase of $5,733,000 over the fiscal year 1990 approved budget with no change in positions.

The Committee recommendation includes $350,000 to evaluate program alternatives for addressing the District's boarder babies and children of substance abusers. These funds will enable the District to evaluate the few existing alternatives, select and modify the most promising strategies to local conditions, educate and train necessary personnel and begin implementation.

Related to this initiative is a program providing residential aftercare for pregnant substance abusers. The program will maintain mother and newborn in a drug-free environment until they are self-sufficient. Residents will receive group and individual therapy, instruction in child care, and home economics and planning. The Committee has recommended $500,000 for this purpose.

The Committee is recommending $1,500,000 to expand outpatient aftercare for pregnant and general population substance abusers. The need for such care is so great that existing programs are over-

whelmed. Aftercare is essential to maintaining a drug-free lifestyle and preventing relapse. A variety of services will be offered including job counseling, adult education, and housing that these patients need.

The Committee has included an additional $500,000 for prevention and treatment services with respect to breast and cervical cancers for low-income women. The Department of Human Services is to award grants to nationally known independent public and private nonprofit entities for the purpose of screening for breast and cervical cancer by conducting a physical examination, a mammography, and a pap smear for women who are not currently receiving such services under existing D.C. programs, private insurance or Federal health benefits programs. Public and private nonprofit entities receiving grants are also responsible for providing appropriate referrals for medical treatment and followup services. The Department of Human Services may use up to 30 percent of the funding for the following purposes: to award to a nationally known independent organization to develop a public awareness, information and education program to prevent and control breast and cervical cancer; to improve the education, training and skills of health professional servicing low income; and to develop a mechanism to monitor screening procedures to assure the highest quality care. These women with an income of less than 100 percent of the official poverty line shall constitute the eligible population for receiving this service without charge. The District of Columbia may develop a fee schedule for other women.

The Department of Human Services is required to submit to the Committee a plan describing the services and activities to be provided; the population to be served; the manner in which the District will coordinate these new services and activities with similar services and activities currently provided; assurances with regard to the quality of the services; and the procedures that will be followed to evaluate annually the services and activities provided. The District of Columbia will make available non-Federal contributions, in cash or in-kind, in an amount equal to no less than $1 for each $2 of Federal funds. Such contributions may be made directly or through donations from public or private entities.

The fiscal year 1991 appropriated budget will fund the cost of additional staff for the Foster Care Program to meet increasing child abuse and neglect caseloads and fund federally mandated wage increases for homemaker and chore services.

The increase will also provide funds to operate the automated client eligibility determination system [ACEDS] which will automate the eligibility process of income maintenance programs; reduce the AFDC, food stamp, and Medicaid error rates; and provide automated data processing services. Additional funds are also provided to increase the entry level salaries of the 96 vacant social worker positions; and purchase 15 automobiles for social workers.

The Department of Human Services provides social, economic, and health support services for those in need.

DEPARTMENT OF RECREATION AND PARKS

The sum of $31,844,000 and 571 positions are recommended for the department's activities during fiscal year 1991. The department develops and provides a comprehensive recreation program for all residents of the District from preschoolers to senior citizens.

The recommended amount represents a net decrease of $1,862,000 below the fiscal year 1990 allowance and an increase of one position.

This recommendation will allow the department to place emphasis on reaching those youth who are a risk of becoming delinquents, drug abusers, or teenage parents, and breaking the cycle of deferred maintenance of recreational facilities.

In order to provide for these high-priority programs, reductions are required in the hours of operation at pools and recreation centers; limiting staff training; reducing vacant permanent positions; and eliminating temporary positions.

PAY-AS-YOU-GO CAPITAL—RECREATION AND PARKS

The Committee recommends $392,000 to finance pay-as-you-go capital projects in order to enable the Department of Recreation to make minor and major repairs and renovations to recreation facilities.

OFFICE ON AGING

The fiscal year 1991 recommendation for the Office on Aging is $14,159,000 and 19 positions. This amount is a net increase of $431,000 over the fiscal year 1990 approved budget and a decrease of one position. The nonappropriated budget request is $4,435,000, the same as the fiscal year 1990 budget level.

The Office on Aging was created to develop a comprehensive system of health and social services for the District's elderly and to administer the provisions of the Older Americans Act, Public Law 89-73.

In fiscal year 1991, the Office plans to provide 876,160 congregate meals; 487,444 home-delivered meals; and provide escort service in 544,140 instances.

D.C. GENERAL HOSPITAL PAYMENT

The sum of $59,510,000 is recommended for fiscal year 1991 for D.C. General Hospital. This represents an increase of $5,000,000 above the budget request and is the same as the House allowance. As stated in House Report 101-493 the Committee has become concerned about the impact on local hospitals of increasing uncompensated medical care, particularly expensive emergency trauma care. Therefore, the Committee concurs with the House increase of $5,000,000 to increase the hospital's ability to serve those who can not pay. The Committee believes that this action, for the District's only public hospital, will help all hospitals in the District.

The D.C. General Hospital Commission was established by D.C. Law 1-134, to ensure that any D.C. resident needing medical care and unable to obtain it elsewhere, can be treated and, if necessary, admitted to the hospital, and to ensure that he will receive effi-

cient, economical, quality hospital care and services. No District resident will be refused care because he is unable to pay.

UNEMPLOYMENT COMPENSATION FUND

The sum of $5,063,000 is recommended for the unemployment compensation fund for fiscal year 1991. This amount is the same as the budget request and the House bill and represents an increase of $670,000 over fiscal year 1990.

The unemployment compensation fund is a statutory program established by D.C. Code, section 46–101 et seq., to provide unemployment compensation to eligible former District government employees during periods of unemployment.

DISABILITY COMPENSATION FUND

The Committee recommends $20,848,000 for the disability compensation fund for fiscal year 1991. This amount is an increase of $2,237,000 over fiscal year 1990.

The disability compensation funds are provided for District government employees who are injured on the job with workers' compensation, permanent and temporary disability compensation, burial expense in case of death, compensation for surviving dependents, and, where practicable, vocational rehabilitation.

DEPARTMENT OF HUMAN RIGHTS AND MINORITY BUSINESS DEVELOPMENT

The Committee recommends $2,752,000 and 67 positions for fiscal year 1991. The Department was established to ensure an end to illegal discriminatory practices in employment, housing and commercial space, public accommodations, educational institutions, and District government and private sector contracting. It was created through the reorganization of the Office of Human Rights and the administrative office of the Minority Business Opportunity Commission.

OFFICE OF LATINO AFFAIRS

For the Office on Latino Affairs, the Committee's recommendation for fiscal year 1991 is $1,989,000 and 13 positions, a decrease of $5,000 below the fiscal year 1990 approved budget with no change in the number of positions.

The agency is required to carry out planning, coordination, and monitoring activities to ensure that the full range of education, employment, health, and social services available to District residents are made equally available to the Latino community.

COMMISSION FOR WOMEN

The Committee recommends a total of $397,000 and eight positions, a decrease of $18,000 below the fiscal year 1990 allowance.

The commission functions are to improve the economic status of women and their families through legislative initiatives; community-based forums; policy dialogs and roundtable discussions; public testimonies; debates; and educational conferences on socioeconomic issues. The commission provides an avenue for women's groups and

organizations to coordinate efforts around specific issues important to women's roles in society and initiates and conducts programs to improve the status of women in the District of Columbia.

ENERGY OFFICE

An appropriation of $3,641,000 and 11 positions is recommended for the Energy Office in fiscal year 1991.

The Energy Office was established by D.C. Law 3-132, the Energy Act of 1980, to coordinate the energy activities occurring in the District of Columbia. The office prepares energy plans, identifies energy issues, prepares energy supply and demand forecasts, develops energy emergency contingency plans, and participates in various proceedings before the Public Service Commission.

PUBLIC WORKS

The Committee recommends a total of $229,482,000 for the activities to be funded under this account during fiscal year 1991.

A comparative summary by agency follows:

PUBLIC WORKS

Agency/activity	1990 adjusted (1991 base)	Budget estimates 1991	House-reported bill	Committee recommendation
Department of Public Works	$92,389,000	$98,755,000	$98,755,000	$98,755,000
Pay-as-you-go capital, public works	2,208,000	2,208,000	2,208,000	2,208,000
Taxicab Commission	1,679,000	1,829,000	1,829,000	1,829,000
Washington Metropolitan Area Transit Commission	86,000	90,000	90,000	90,000
Washington Metropolitan Area Transit Authority	113,749,000	123,000,000	123,000,000	123,000,000
School transit subsidy	3,600,000	3,600,000	3,600,000	3,600,000
Total	213,711,000	229,482,000	229,482,000	229,482,000

DEPARTMENT OF PUBLIC WORKS

The Committee's recommendation is $98,755,000 and 1,674 positions, a decrease of $2,557,000 and 51 positions below the fiscal year 1991 appropriation and the same as the budget request and the House bill.

The responsibility for the maintenance of parks has been transferred to the Department of Recreation and Parks.

Base reductions have been made consistent with the rescissions reflected in the fiscal year 1990 supplemental budget request. A total of 35 positions and associated funding have been reduced from the base budget as part of the mandate to eliminate a total of 318 positions at the DS-11 level and above from the overall budget. They include positions at the DS-11, DS-12, DS-13, and DS-14 levels in the areas of mass transportation; public space maintenance; transportation systems; fleet management; information services; facilities operation and maintenance, policy and planning; and finance.

The Department of Public Works is responsible for maintaining the District's physical infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintain-

ing all of the District's vehicles and equipment except those of the Departments of Police, Fire, Public Schools, and Corrections.

The department is specifically responsible for the District's 1,157 miles of roadway, 303 bridges, 496 acres of green space, 1,300 signalized intersections, 67,300 street lights, 15,574 parking meters, 305,000 registered vehicles, 184,000 licensed drivers, 1,800 miles of sanitary/combined sewers, 1,286 miles of water mains, and 3,278 vehicles and items of equipment.

PAY-AS-YOU-GO CAPITAL PROJECTS

The Committee recommends $2,208,000 for pay-as-you-go capital projects, which will primarily finance the purchase of large items of equipment for the department's public space maintenance programs.

TAXICAB COMMISSION

The Committee has included $1,829,000 and 31 positions for the Taxicab Commission, a net increase of $9,000 and a decrease of 1 position from the approved fiscal year 1990 budget.

The D.C. Taxicab Commission is responsible for the regulation of taxicabs and passenger vehicles for hire in the District. In Senate Report 100–162, to accompany the District of Columbia appropriation bill for fiscal year 1988, the Committee directed the commission to address several issues to improve taxicab service in the District of Columbia. These issues include frequency of taxicab inspection, age of vehicles, condition of heating and air-conditioning systems, and the cleanliness of vehicles.

In quarterly reports submitted in compliance with House Report 101–186, to accompany the District of Columbia appropriations bill for fiscal year 1990, the commission outlines its efforts to improve taxicab service. The Committee is concerned with the length of time it has taken the commission to issue final regulations on various issues, including improved mechanical operation and structural soundness. The Committee's expectations were expressed in September 1987 and rules in these areas were not finalized until June 1990.

In addition the reports are not as useful as they might be. For instance no statement is made concerning efforts taken in conjunction with the Council of Governments, as contained in the Committee's September 1987 report, to establish an integrated regional taxicab system. Also the reports talk about the work of hack inspectors and work with vehicle inspection station personnel without giving specific data—that is, rejections by cause per 100 inspections versus a historical period—to allow the Committee to evaluate the effectiveness of the work undertaken. The Committee remains concerned about the quality of taxicab service in the Nation's Capital and requests that the quarterly reports continue with an improved format, and would suggest that the commission look to the issues contained in Senate Report 100–162 for guidance on the Committee's intent.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends the full requested appropriation of $90,000 for the commission for fiscal year 1991. This is an increase of $4,000 above the fiscal year 1990 budget.

The commission administers and carries out the delegated powers of the Washington metropolitan area regulation compact. The compact confers upon the commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $123,000,000 is recommended for fiscal year 1991. This amount is an increase of $9,000,000 over the fiscal year 1990 budgeted level.

The responsibility of the transit authority includes the planning and construction of a 103-mile Metrorail system, the establishment of recommended fares, and the determination of funding sources for the various programs.

Funds have been increased for the Metrorail operating subsidy because of the new rail openings including the Green Line in the District of Columbia.

Funds have been reduced from the base budget for the rail construction management due to the completion of several operable segments and the consequent lower costs associated with administrative and supervisory costs for the rail construction program.

SCHOOL TRANSIT SUBSIDY

The recommended amount for the school transit subsidy is $3,600,000, the same as the fiscal year 1990 approved budget. This program provides a subsidy for reduced fare transportation of schoolchildren who use Metrobus or Metrorail for educationally related transportation.

During fiscal year 1991 the student ridership on Metrobus will stabilize at 4,600,000 trips on Metrobus and 120,000 trips on the Metrorail.

Washington Convention Center Fund

The Committee recommends $8,383,000 for the Washington Convention Center in fiscal year 1991. This amount is an increase of $509,000 over fiscal year 1990.

The recommended amount will finance the difference between the convention center's estimated operating revenue of $5,500,000 and its spending needs of $13,883,000.

The Washington Convention Center was constructed to foster the economic revitalization goals of the District of Columbia through convention and tourism promotion.

Repayment of Loans and Interest

The Committee recommends approval of the budget request of $252,740,000 for fiscal year 1991. This allowance is $1,266,000 above the 1990 appropriation.

The repayment of loans and interest provides funds for cash outlays for debt service on the District's long-term borrowing to finance capital project expenditures, and a portion of the amortized cost for private hospitals.

Repayment of General Fund Deficit

The Committee recommends that a total of $1,713,000 be budgeted to help reduce the general fund deficit. The District has been able to reduce the deficit by adhering to generally accepted accounting principles.

The District has made significant progress in eliminating this deficit in recent years, and this level will continue that progress. The following table provides a chronology of the reductions that have been made in the District's accumulated general fund deficit since fiscal year 1980:

GENERAL FUND ACCUMULATED DEFICIT

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1980	$203,509,000	[1] $184,000,000	[2] $387,509,000
Reduction during fiscal year 1981	(14,001,000)	−92,000,000	[3] −77,999,000
Sept. 30, 1981	217,510,000	92,000,000	309,510,000
Reduction during fiscal year 1982		−13,061,000	−13,061,000
Sept. 30, 1983	217,510,000	78,939,000	296,449,000
Reduction during fiscal year 1983		[4] −17,038,000	[4] −17,038,000
Sept. 30, 1983	217,510,000	61,901,000	279,411,000
Adjustment (internal services fund deficit)	7,909,000		7,909,000
Reduction during fiscal year 1984		[5] −17,460,000	[5] −17,460,000
Sept. 30, 1984	225,419,000	44,441,000	269,860,000
Reduction during fiscal year 1985		[6] −24,926,000	[6] −24,926,000
Sept. 30, 1985	225,419,000	19,515,000	244,934,000
Reduction during fiscal year 1986	−538,000	−19,515,000	[7] −20,053,000
Sept. 30, 1986	224,881,000		224,881,000
Reduction during fiscal year 1987	−20,288,000		[7] −20,288,000
Sept. 30, 1987	204,593,000		204,593,000
Increase during fiscal year 1988	+14,279,000		[7] +14,279,000
Sept. 30, 1988	218,872,000		218,872,000
Reduction during fiscal year 1989	−5,469,000		[7] −5,469,000
Sept. 30, 1989	213,403,000		213,403,000
Reduction during fiscal year 1990	20,000,000		−20,000,000
Sept. 30, 1990 estimate	193,403,000		193,403,000
Reduction during fiscal year 1991	−20,000,000		−20,000,000
Sept. 30, 1991 estimate	173,403,000		173,403,000

[1] Amount District government had planned to borrow at the end of fiscal year 1980. See page 1032, of fiscal year 1984 D.C. Hearings.

[2] In addition, an imbalance of $66,208,800 in the capital budget of the D.C. Department of Transportation was funded through (1) a reprogramming of $28,475,700 in the Supplemental Appropriations Act of fiscal year 1979 (Public Law 96–38) (see page 162, Senate Report No. 96–224) and (2) new budget (obligational) authority of $37,733,100 in the D.C. Appropriations Act for fiscal year 1981 (see page 53, House Report No. 96–1271).

[3] Includes $51,400,000 in additional revenues, $9,699,000 reclassification of nonaccural employee annual leave, $6,400,000 in expenditure reductions, and $10,500,000 in accounting adjustments.

[4] Budgeted at $20,000,000.

[5] Budgeted at $15,000,000.

[6] Budgeted at $20,100,000.

[7] Budgeted at $20,000,000 reduction.

Short-Term Borrowings

The Committee recommends approval of $13,028,000 for interest on short-term borrowings. These funds will be used to pay interest as well as costs incurred in issuing short-term revenue anticipation

notes which will allow the District government to meet its seasonal cash flow needs.

Optical and Dental Benefits

The Committee recommends approval of $3,112,000 for vision and dental care benefits for nonunion D.C. government employees and their dependents.

Supply, Energy, and Equipment Adjustment

The Committee recommends the reduction of $10,000,000 in supply, energy, and equipment to be distributed by the Mayor as requested.

Personal Services Adjustment

The bill includes a reduction of $10,000,000 to be distributed by the Mayor within object classes 11, 12, 13, and 14 within one or several of the various appropriation headings in the bill.

CAPITAL OUTLAY

The total request of $352,052,000 is recommended for the city's fiscal year 1991 Capital Improvements Program. This allowance includes $323,322,000 and 99 projects to be funded from the general fund and $29,700,000 and 5 projects from the water and sewer enterprise fund.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the water and sewer enterprise fund are described under the water and sewer enterprise fund portion of the report. The following tabulation summarizes the amounts requested and recommended by general categories:

CAPITAL OUTLAY

Activity	Estimate	Recommended
Public building construction:		
Department of Administrative Services	$40,500,000	$40,500,000
Department of Finance and Revenue	1,700,000	1,700,000
Deputy Mayor for Economic Development	5,000,000	5,000,000
Department of Housing and Community Development	4,000,000	4,000,000
Department of Public and Assisted Housing	17,200,000	17,200,000
Metropolitan Police Department	2,360,000	2,360,000
Fire Department	3,000,000	3,000,000
District of Columbia Courts	5,200,000	5,200,000
Department of Corrections	5,000,000	5,000,000
Public Schools	27,500,000	38,500,000
University		
D.C. School of Law	17,646,000	17,646,000
Public Library	2,640,000	2,640,000
Department of Human Services	33,125,000	33,125,000
Department of Recreation and Parks	2,805,000	2,805,000
Office of Aging	1,477,000	1,477,000
D.C. General Hospital	4,190,000	4,190,000
Department of Works (governmental facilities)	59,500,000	59,500,000
Washington Convention Center	2,250,000	2,250,000
Total, public building construction	235,093,000	246,093,000

CAPITAL OUTLAY—Continued

Activity	Estimate	Recommended
Department of Public Works:		
Transportation facilities	43,465,000	43,465,000
Environmental facilities	26,074,000	26,074,000
Washington Metropolitan Area Transit Authority (Metro)	7,690,000	7,690,000
Total, general fund	312,322,000	323,322,000
Water and sewer enterprise fund:		
Department of Public Works:		
Utility Administration	28,150,000	28,150,000
Washington Aqueduct	580,000	580,000
Total, water and sewer enterprise fund	28,730,000	28,730,000
Total, capital outlay	341,052,000	352,052,000

Public Building Construction

Department of Administrative Services.—The Committee recommends approval of $500,000 for energy conservation improvements and $40,000,000 for site acquisition funds which are required for public purposes.

Department of Finance and Revenue.—The requested appropriation of $1,700,000 for a computer system project to improve the automated systems relating to the administration of income, business, and real property taxes have been approved.

Office of the Deputy Mayor for Economic Development.—The bill includes $5,000,000 for economic development zones revitalization for selected portions of wards 6E, 7, and 8 located east of the Anacostia River.

Department of Housing and Community Development.—The request of $4,000,000 for land acquisition for housing development opportunities is approved.

Department of Public and Assisted Housing.—The Committee recommends $1,200,000 for scattered site renovation, $2,000,000 for vacant unit repair, $1,000,000 for convector replacements, $500,000 for asbestos removal, $1,000,000 for site lighting, $2,500,000 for Richardson Dwellings, $1,000,000 for window replacements, $1,000,000 for roof replacements, and $7,000,000 for general improvements.

Metropolitan Police Department.—The requested appropriation of $1,000,000 for the Helicopter Operations Facility and $1,360,000 for an outdoor range renovation have been approved.

Fire Department.—The bill includes $2,500,000 for the fire apparatus replacement and $500,000 for permanent improvements.

D.C. Court System.—The Committee recommends $2,600,000 for chambers for new appellate judges and staff, $1,000,000 for additional courtrooms and chambers, $1,000,000 for general improvements to the judiciary square complex, and $600,000 for a stairwell for prisoner circulation and corridor area at 500 Indiana Avenue, NW.

Department of Corrections.—The request of $5,000,000 for general improvements at various locations has been approved.

Board of Education (public schools).—The Committee recommends $3,000,000 for athletic facilities, $3,000,000 for air-conditioning existing facilities, $1,000,000 for room conversion, $10,000,000 for general improvements to various schools, $21,000,000 for maintenance improvements and emergency repairs, renovations to athletic and recreational grounds and facilities of the public schools, and $500,000 for erosion control. Within the funds provided for air-conditioning, funds are included for air-conditioning of Ballou High School.

University of the District of Columbia.—The Committee has approved the requested rescission of $17,995,000 for the Mount Vernon Square Campus and increases of $17,495,000 for the Van Ness phase III and $500,000 for electrical and safety modifications.

D.C. School of Law.—The requested appropriation of $17,646,000 for a law school facility has been approved.

Public library.—The Committee recommends $1,440,000 for roof replacements and $1,200,000 for asbestos abatement.

Department of Human Services.—The Committee recommends approval of $700,000 for D.C. Village code compliance, $900,000 for receiving home renovations, $950,000 for roof rehabilitation, $1,550,000 for general renovations at various locations, $1,250,000 for mechanical/electrical renovations, $275,000 for plumbing renovations, $1,100,000 for shelter renovations to correct code deficiencies, $700,000 for acquisition of group homes, and $1,300,000 to construct a new D.C. Bureau of Laboratories/Dental Laboratory. The Committee also recommends $500,000 for facilities master plan study, $1,135,000 for Commission on Mental Health central offices, $800,000 for major equipment acquisition, $950,000 for renovation of blind vending cafeterias, $1,464,000 for an adult day program facility, $6,000,000 for renovation and conversion of Forest Haven, $2,000,000 for emergency shelter for families, $591,000 for an automated client eligibility determination system, $1,200,000 for executive direction and support, Dix Pavillion, and $9,760,000 for Region II Community Mental Health Center.

Department of Recreation and Parks.—The requested appropriation of $1,000,000 for general improvements, various locations, $600,000 for Bald Eagle Senior Citizens Center addition, $600,000 for Banneker Community Center rehabilitation, and $605,000 for Harrison Recreation Center rehabilitation is approved.

Office on Aging.—The Committee recommends approval of $1,477,000 for new construction in ward 7 of a senior wellness center.

D.C. General Hospital.—The bill includes $250,000 for renovation of Core Building, $940,000 for asbestos abatement, and $3,000,000 for elevator modernization.

Department of Public Works (governmental facilities).—The Committee recommends approval of $59,500,000 for 15 projects as follows: $500,000 for electrical modernization, $2,000,000 for major roof replacement, $600,000 for emergency renovations, $3,500,000 for public works support facility, $1,000,000 for HVAC systems rehabilitation, $1,000,000 for elevator rehabilitation, $5,000,000 for asbestos abatement program, $200,000 for Department of Public Works engineering library improvements, $500,000 for preliminary project engineering, $2,000,000 for general improvements,

$1,000,000 for a computerized design and drafting system for District government architects and engineers, $500,000 for security systems installation, $39,200,000 for renovation of the District Building, $1,500,000 for underground storage tank replacement, and $1,000,000 for renovation of north and south Potomac buildings.

Department of Public Works (transportation facilities).—The Committee recommends approval of $43,465,000 for 12 projects requested by the department which expects to receive $53,882,000 in Federal grants for a total budget request of $97,347,000. Included in the allowance are $2,500,000 for transportation electric systems improvements, $200,000 for highway aid match, $60,000 for intersection reconstruction, $4,000,000 for local street improvements, $350,000 for traffic safety improvements, $14,500,000 for bridge replacement and rehabilitation, $6,405,000 for roadway resurfacing, $450,000 for neighborhood area street improvements, $1,000,000 for roadside improvements, $6,500,000 for roadway upgrading, $500,000 for traffic operation improvements, and $7,000,000 for roadway reconstruction.

Department of Public Works (environmental facilities).—The Committee recommends approval of $26,074,000 for six projects requested by the department for $3,850,000 for major equipment acquisition, $10,000,000 for a material recovery facility, $3,513,000 for renovation of street sweeper headquarters, $1,416,000 for Solid Waste Reduction Center No. 1, $695,000 for rehabilitation of Fort Totten Transfer Station, and $6,600,000 for replacement and extension of storm sewers.

Washington Metropolitan Area Transit Authority (Metro).—The Committee recommends $5,340,000 to support the Metrorail construction and capital improvements programs and $2,350,000 for the District's share of capital improvements to Metrobus.

Washington Convention Center.—The requested increases of $1,800,000 for general improvements to the Convention Center and $450,000 for equipment have been approved.

Summary of Capital Improvements Program Recommendations by Project

The following tabulation sets forth by project the District's capital improvements program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT

Project title	1991 estimate	Recommended for 1991
PUBLIC BUILDING CONSTRUCTION		
Department of Administrative Services:		
Energy conservation	$500,000	$500,000
Site purchase	40,000,000	40,000,000
Total, Department of Administrative Services	40,500,000	40,500,000
Department of Finance and Revenue: Computer system	1,700,000	1,700,000
Deputy Mayor for Economic Development: Economic development zone	5,000,000	5,000,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1991 estimate	Recommended for 1991
Department of Housing and Community Development: Land acquisition	4,000,000	4,000,000
Department of Public and Assisted Housing:		
Scattered sites renovations	1,200,000	1,200,000
Vacant units	2,000,000	2,000,000
Convector replacements	1,000,000	1,000,000
Asbestos abatement	500,000	500,000
Richardson dwellings	2,500,000	2,500,000
General improvements	7,000,000	7,000,000
Site lighting	1,000,000	1,000,000
Window replacements	1,000,000	1,000,000
Roof replacements	1,000,000	1,000,000
Total, Department of Public and Assisted Housing	17,200,000	17,200,000
Metropolitan Police Department:		
Helicopter facility	1,000,000	1,000,000
Outdoor range renovation	1,360,000	1,360,000
Total, Metropolitan Police Department	2,360,000	2,360,000
Fire Department:		
Fire apparatus	2,500,000	2,500,000
Permanent improvements	500,000	500,000
Total, Fire Department	3,000,000	3,000,000
District of Columbia Courts:		
New judges' chambers	2,600,000	2,600,000
Additional courtroom and chamber	1,000,000	1,000,000
General improvements	1,000,000	1,000,000
Stairwell for prisoners	600,000	600,000
Total, District of Columbia Courts	5,200,000	5,200,000
Department of Corrections: General improvements	5,000,000	5,000,000
Public schools:		
Room conversions	1,000,000	1,000,000
Maintenance pay-as-you-go capital	10,000,000	21,000,000
Air-conditioning existing buildings	3,000,000	3,000,000
Athletic facility improvements	3,000,000	3,000,000
Erosion control	500,000	500,000
General improvements	10,000,000	10,000,000
Total, public schools	27,500,000	38,500,000
University of the District of Columbia:		
Van Ness phase III	17,495,000	17,495,000
Electrical and safety modernization	500,000	500,000
Mount Vernon Square campus	−17,995,000	−17,995,000
Total, University of the District of Columbia		
District of Columbia School of Law: Law School Facility	17,646,000	17,646,000
Public Library:		
Roof replacements	1,440,000	1,440,000
Asbestos abatement	1,200,000	1,200,000
Total, Public Library	2,640,000	2,640,000
Department of Human Services:		
Dix pavillion	1,200,000	1,200,000
General renovations	1,550,000	1,550,000
Bureau of Labs	1,300,000	1,300,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1991 estimate	Recommended for 1991
D.C. Village code compliance	700,000	700,000
Region II Community Mental Health Center	9,760,000	9,760,000
Receiving home renovations	900,000	900,000
Adult day program facility	1,464,000	1,464,000
Mechanical/electrical renovations	1,250,000	1,250,000
Plumbing renovations	275,000	275,000
Major equipment acquisition	800,000	800,000
Shelter renovations	1,100,000	1,100,000
Acquisition of group homes	700,000	700,000
Facility master plan study	500,000	500,000
Commission of Public Health central offices	1,135,000	1,135,000
Roof rehabilitation	950,000	950,000
Renovation of blind vending cafeterias	950,000	950,000
Renovation and construction Forest Haven	6,000,000	6,000,000
Emergency shelters for families	2,000,000	2,000,000
Automated client eligibility system	591,000	591,000
Total, Department of Human Services	33,125,000	33,125,000
Department of Recreation and Parks:		
General improvements	1,000,000	1,000,000
Bald Eagle Senior Center	600,000	600,000
Banneker Center rehabilitation	600,000	600,000
Harrison Recreation Center rehabilitation	605,000	605,000
Total, Department of Recreation and Parks	2,805,000	2,805,000
Office of Aging: Senior center	1,477,000	1,477,000
D.C. General Hospital:		
Renovation of core building	250,000	250,000
Asbestos abatement	940,000	940,000
Elevator replacement	3,000,000	3,000,000
Total, D.C. General Hospital	4,190,000	4,190,000
Department of Public Works:		
Governmental facilities:		
Emergency renovations	600,000	600,000
Asbestos abatement	5,000,000	5,000,000
Underground storage tank	1,500,000	1,500,000
Department of public works support facilities	3,500,000	3,500,000
District building renovations	39,200,000	39,200,000
General improvements	2,000,000	2,000,000
Preliminary project engineering	500,000	500,000
Elevator rehabilitation	1,000,000	1,000,000
HVAC system rehabilitation	1,000,000	1,000,000
Security system installation	500,000	500,000
Major roof renovation	2,000,000	2,000,000
Electrical modernization	500,000	500,000
Potomac buidlings renovation	1,000,000	1,000,000
Department of Public Works engineering library	200,000	200,000
CAD Network	1,000,000	1,000,000
Total, Department of Public Works—Governmental facilities	59,500,000	59,500,000
Washington Convention Center:		
General improvements	1,800,000	1,800,000
Equipment	450,000	450,000
Total, Washington, Convention Center	2,250,000	2,250,000
Total, public building construction	235,093,000	246,093,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1991 estimate	Recommended for 1991
Department of Public Works:		
Transportation facilities:		
Bridge replacement and rehabilitation	14,500,000	14,500,000
Roadway resurfacing	6,405,000	6,405,000
Roadway reconstruction	7,000,000	7,000,000
Roadway upgrading	6,500,000	6,500,000
Local street improvements	4,000,000	4,000,000
Traffic safety improvements	350,000	350,000
Roadside improvements	1,000,000	1,000,000
Neighborhood street improvements	450,000	450,000
Highway aid match	200,000	200,000
Traffic operations improvements	500,000	500,000
Trans. electrical improvements	2,500,000	2,500,000
Intersection reconstruction	60,000	60,000
Total, transportation facilities	43,465,000	43,465,000
Environmental facilities:		
Fort Totten Trans. Station	695,000	695,000
Solid Waste Reduction Center	1,416,000	1,416,000
Street Sweeper Headquarters	3,513,000	3,513,000
Major equipment acquisition	3,850,000	3,850,000
Material recovery facility	10,000,000	10,000,000
Replacement/extension storm sewer	6,600,000	6,600,000
Total, environmental facilities	26,074,000	26,074,000
Washington Metropolitan Area Transit Authority (Metro):		
Metrorail	5,340,000	5,340,000
Metrobus	2,350,000	2,350,000
Total, Washington Metropolitan Area Transit Authority (Metro)	7,690,000	7,690,000
Total, general fund	312,322,000	323,322,000
Water and sewer enterprise fund:		
Department of Public Works, Water and Sewer Utility Administration:		
Replacement/extension sanitary sewers	1,000,000	1,000,000
Fort Reno Pumping Station	750,000	750,000
Replacement/extension water mains	22,000,000	22,000,000
Anacostia water main	4,400,000	4,400,000
Total, Department of Public Works Utility Administration	28,150,000	28,150,000
Washington Aqueduct: Dalecarlia Pumping Station	580,000	580,000
Total, water and sewer enterprise fund	28,730,000	28,730,000
Total, capital outlay	341,052,000	352,052,000

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

The Committee recommends a total of $236,500,000 for the activities funded through these appropriations. This allowance is $26,927,000 more than the 1990 appropriation, and the same as the budget estimate and House bill.

The following table summarizes by department and agency the amounts recommended in the bill compared with appropriations for fiscal year 1991 adjusted base, budget estimates for fiscal year 1991, and the House bill:

WATER AND SEWER ENTERPRISE FUND

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	House-reported bill	Committee recommendation
Department of Public Works (Utility Administration)	$181,219,000	$209,377,000	$209,377,000	$209,377,000
Washington Aqueduct	16,315,000	16,832,000	16,832,000	16,832,000
Total, water and sewer enterprise fund	197,534,000	226,209,000	226,209,000	226,209,000
Lottery and charitable games	8,600,000	8,600,000	8,600,000	8,600,000
Cable television	1,537,000	1,700,000	1,700,000	1,700,000
Total, enterprise fund	207,671,000	236,509,000	236,509,000	236,509,000

DEPARTMENT OF PUBLIC WORKS (WATER AND SEWER UTILITY ADMINISTRATION)

The bill includes $209,377,000 and 1,447 positions in operating expenses from the water and sewer fund for the Department of Public Works—Utility Administration. This allowance reflects an increase of $26,310,000 above the 1990 level.

The Water and Sewer Utility Administration of the Department of Public Works distributes potable water to District residences and businesses, and collects, treats, and disposes of waste water from the District and portions of the Maryland and Virginia suburbs.

Capital outlay.—The Committee recommends $1,000,000 for replacement and extension of sanitary sewers, $750,000 for Fort Reno Pumping Station, $22,000,000 for replacement and extension of water mains, and $4,400,000 for 30-inch Anacostia first high water main.

Washington Aqueduct

The Committee recommends the appropriation of $16,832,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies, and pumps potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is the same as the budget estimate and House-reported bill.

Capital outlay.—The Committee approved $580,000 for general improvements.

Lottery and Charitable Games Control Board

The Committee recommends $8,600,000 and 124 positions for 1991, which is the same as the 1990 level.

The lottery and charitable games fund was established in fiscal year 1983 to budget and account for the financial operations of the Lottery and Charitable Games Control Board. The board operates an instant lottery and four on-line numbers games.

Office of Cable Television

The Committee recommends $1,700,000 and 16 positions for this office during fiscal year 1991, which is $100,000 above and 3 positions below the 1990 level.

The Cable Television Communications Act of 1981 (D.C. Law 4-142) established the cable television enterprise fund to account for the financial operations of the Office of Cable Television according to enterprise fund standards. The Office of Cable Television monitors the installation and operation of the District's cable television system to ensure compliance with cable television laws and agreements.

GENERAL PROVISIONS

The bill contains various general provisions which are contained annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

The Committee recommends various changes throughout the general provisions for style and updating.

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of the general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has approved the revision of section 129 to extend until October 1, 1991, the District's authority to sell general obligation bonds through negotiations.

The Committee has not approved the new section 132 appropriating $50,000 for the Education in Partnership With Technology Corp.

The Committee has included language in section 133 extending for 1 year the method of payment for water and sewer services provided to Federal facilities by the District government.

The Committee has retained language in section 134 requiring that such sums as may be necessary for fiscal year 1991 pay raises for programs funded by this act shall be absorbed within the levels appropriated in this act.

The Committee has retained section 135 requiring the District to pay interest on payments to the Federal Bureau of Prison made more than 60 days from date of receipt of an itemized statement.

The Committee has deleted language under section 136 included by the House which eliminates the residency requirement for attorney positions and brings the appointment of individuals to attorney positions under the preference system which is codified in section 1-608(1)(e) of the D.C. Code.

The bill includes language in section 136 that extends the effectiveness of a provision in Public Law 101-302, concerning the Duke Ellington Memorial Bridge, until September 30, 1991.

Section 137 prohibits the use of funds for lobbying expenses for D.C. statehood or shadow representation.

Section 138 provides for enhanced penalties for use of a firearm during the commission of a crime of violence or drug trafficking crime, and requires mandatory minimum penalties for distribution of illegal drugs to minors and employment of minors in drug trafficking.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The bill includes a total of $34,350,000 which is unauthorized.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

The act of July 8, 1932 (47 Stat. 650, chapter 465) is amended by inserting after section 2 the following new section:

"SEC. 2a. (a) Whoever, during and in relation to any crime of violence or drug trafficking crime (including a crime of violence or drug trafficking crime which provides for an enhanced punishment if committed by the use of a deadly or dangerous weapon or device)—

"(1) possesses a firearm, shall, in addition to the punishment provided for such crime of violence or drug trafficking crime, be sentenced to imprisonment for not less than 10 years without release;

"(2) discharges a firearm with intent to injure another person, shall, in addition to the punishment provided for such crime of violence or drug trafficking crime, be sentenced to imprisonment for not less than 20 years without release; or

"(3) possesses a firearm that is a machinegun, or is equipped with a firearm silencer or firearm muffler shall, in addition to the punishment provided for such crime of violence or drug trafficking crime, be sentenced to imprisonment for 30 years without release.

"(b) In the case of a second conviction under this section, a person shall be sentenced to imprisonment for not less than 20 years without release for possession or not less than

30 years without release for discharge of a firearm, and if the firearm is a machinegun, or is equipped with a firearm silencer or firearm muffler, to life imprisonment without release.

"(c) In the case of a third or subsequent conviction under this section, a person shall be sentenced to life imprisonment without release. If the death of a person results from the discharge of a firearm, with intent to kill another person, by a person during the commission of such a crime, the person who discharged the firearm shall be sentenced to life imprisonment without release.

"(d) Notwithstanding any other law, a court shall not place on probation or suspend the sentence of any person convicted of a violation of this section, nor shall the term of imprisonment imposed under this section run concurrently with any other term of imprisonment including that imposed for the crime of violence or drug trafficking crime in which the firearm was used. No person sentenced under this section shall be eligible for parole, nor shall such person be released for any reason whatsoever, during a term of imprisonment imposed under this section.

"(e) For the purposes of this section, a person shall be considered to be in possession of a firearm if—

"(1) in the case of a crime of violence, the person touches a firearm at the scene of the crime at any time during the commission of the crime; and

"(2) in the case of a drug trafficking crime, the person has a firearm readily available at the scene of the crime during the commission of the crime.

"(f) This section has no application to a person who may be found to have committed a criminal act while acting in defense of person or property during the course of a crime being committed by another person (including the arrest or attempted arrest of the offender during or immediately after the commission of the crime).

"(g) In a case in which an offender may be sentenced under either this section or any other provision of law, the offender shall be sentenced to a term of imprisonment under the provision that authorizes imposition of the longer term of imprisonment.".

Section 408 of the District of Columbia Uniform Controlled Substances Act of 1981 (D.C. Code 33-546) is amended by adding at the end thereof the following new subsection:

"(d) Notwithstanding subsection (a), and except to the extent a greater minimum sentence is otherwise provided by law, a term of imprisonment under section 406 or 407 for a first offense shall be not less than 10 years without release, and for a second offense shall be a mandatory term of life imprisonment without release. Notwithstanding any other provision of law, the court shall not place on probation or suspend the sentence of any person sentenced under the preceding sentence and such person shall not be placed on parole or released for any reason whatsoever during the

term of such sentence.". This subsection shall not apply in the circumstances described in section 401(b)4 of the Controlled Substances Act (21 U.S.C. 841b4).

(c) MANDATORY LIFE IMPRISONMENT FOR THREE-TIME OFFENDERS.—Section 401 of the District of Columbia Uniform Controlled Substances Act of 1981 (D.C. Code 33-541) is amended by adding at the end thereof the following new subsection:

"(g) Notwithstanding any other provision of this section, section 408, or any other law, a person who commits a violation of this section involving a controlled substance of a kind and in an amount described in section 401(b)(1)(A) of the Controlled Substances Act (21 U.S.C. 841) or commits a violation of section 406 or 407 or commits a crime of violence after two or more prior convictions for a felony drug offense or crime of violence or for any combination thereof have become final, such person shall be sentenced to a mandatory term of life imprisonment without release and fined in accordance with this section. For purposes of this subsection, the term 'crime of violence' means an offense that is a felony and has as an element the use, attempted use, or threatened use of physical force against the person or property of another, or by its nature involves a substantial risk that physical force against the person or property of another may be used in the course of committing the offense.".

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1991: Subcommittee on the District of Columbia	570	570	580	[1] 570
Projections of outlays associated with budget authority recommended in the bill:				
1991	.....	.....	.....	[2] 550
1992	.....	.....	.....	.....
1993	.....	.....	.....	.....
1994	.....	.....	.....	.....
1995 and future year	.....	.....	.....	.....
Financial assistance to State and local governments for 1991 in the bill	.....	550	.....	550
	Direct loans		Loan guarantees	
Credit authority estimates, fiscal year 1991	.....	.....	.....	.....

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1991

[Amounts in dollars]

Item	1990 appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1990 appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
FEDERAL FUNDS							
Federal payment to the District of Columbia	430,500,000	430,500,000	430,500,000	430,500,000	---	---	---
Federal payment for water and sewer services	8,685,000	---	---	---	-8,685,000	---	---
Federal contribution to retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	---	---	---
Transitional payment for Saint Elizabeths Hospital	15,000,000	10,000,000	10,000,000	10,000,000	-5,000,000	---	---
Criminal justice initiative, advance appropriation, fiscal year 1991	20,300,000	---	---	---	-20,300,000	---	---
Drug emergency	31,772,000	26,708,000	26,708,000	26,708,000	-5,064,000	---	---
Commission on budget and financial priorities	---	---	1,000,000	1,000,000	+1,000,000	+1,000,000	---
Department of Administrative Services	---	---	---	1,000,000	+1,000,000	+1,000,000	+1,000,000
Superior Court	---	---	160,000	1,420,000	+1,420,000	+1,420,000	+1,260,000
Board of Education (Public schools)	---	---	12,080,000	15,080,000	+15,080,000	+15,080,000	+3,000,000
D.C. General Hospital	---	---	5,000,000	5,000,000	+5,000,000	+5,000,000	---
Department of Public Works	---	---	100,000	---	---	---	-100,000
Department of Human Services	---	---	---	2,850,000	+2,850,000	+2,850,000	+2,850,000
Total, Federal funds to District of Columbia	558,327,000	519,278,000	537,618,000	545,628,000	-12,699,000	+26,350,000	+8,010,000
Appropriations, fiscal year 1991	(538,027,000)	(519,278,000)	(537,618,000)	(545,628,000)	(+7,601,000)	(+26,350,000)	(+8,010,000)
Advance appropriations, fiscal year 1991	(20,300,000)	---	---	---	(-20,300,000)	---	---
Children's National Medical Center	---	---	3,000,000	4,000,000	+4,000,000	+4,000,000	+1,000,000
2% Across the board reduction	---	---	-10,812,360	---	---	---	+10,812,360
Total, Federal funds	558,327,000	519,278,000	529,805,640	549,628,000	-8,699,000	+30,350,000	+19,822,360
DISTRICT OF COLUMBIA FUNDS							
Operating Expenses							
Governmental direction and support	(113,070,000)	(111,879,000)	(115,279,000)	(113,879,000)	(+809,000)	(+2,000,000)	(-1,400,000)
Rescission	(-3,317,000)	---	---	---	(+3,317,000)	---	---
Economic development and regulation	(137,963,000)	(135,541,000)	(135,541,000)	(135,541,000)	(-2,422,000)	---	---
Rescission	(-10,498,000)	---	---	---	(+10,498,000)	---	---
Public safety and justice	(868,941,000)	(919,163,000)	(919,323,000)	(920,583,000)	(+51,642,000)	(+1,420,000)	(+1,260,000)
(By transfer)	(150,000)	---	---	---	(-150,000)	---	---
Rescission	(-2,739,000)	---	---	---	(+2,739,000)	---	---
Public education system	(694,581,000)	(723,160,000)	(735,240,000)	(738,240,000)	(+43,659,000)	(+15,080,000)	(+3,000,000)
Rescission	(-10,044,000)	---	---	---	(+10,044,000)	---	---
Human support services	(832,758,000)	(862,890,000)	(873,390,000)	(876,240,000)	(+43,482,000)	(+13,350,000)	(+2,850,000)
Rescission	(-10,245,000)	---	---	---	(+10,245,000)	---	---
Public works	(223,898,000)	(229,482,000)	(229,482,000)	(229,482,000)	(+5,584,000)	---	---
Rescission	(-8,810,000)	---	---	---	(+8,810,000)	---	---
Washington Convention Center Fund	(10,867,000)	(8,383,000)	(8,383,000)	(8,383,000)	(-2,484,000)	---	---
Repayment of loans and interest	(251,474,000)	(252,740,000)	(252,740,000)	(252,740,000)	(+1,266,000)	---	---
Rescission	(-12,336,000)	---	---	---	(+12,336,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1991—Continued

[Amounts in dollars]

Item	1990 appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1990 appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Repayment of general fund deficit	(19,558,000)	(1,713,000)	(1,713,000)	(1,713,000)	(-17,845,000)	---	---
Short-term borrowings	14,346,000	13,028,000	13,028,000	13,028,000	-1,318,000	---	---
Optical and dental benefits	(3,112,000)	(3,112,000)	(3,112,000)	(3,112,000)	---	---	---
Energy adjustment	---	---	---	---	---	---	---
Equipment adjustment	---	(-10,000,000)	(-10,000,000)	(-10,000,000)	(-10,000,000)	---	---
Personal services adjustment	---	(-10,000,000)	(-10,000,000)	(-10,000,000)	(-10,000,000)	---	---
Rescission	(-5,000,000)	---	---	---	(+5,000,000)	---	---
Total, operating expenses, general fund (net)	(3,107,579,000)	(3,241,091,000)	(3,267,231,000)	(3,272,941,000)	(+165,362,000)	(+31,850,000)	(+5,710,000)
(By transfer)	(150,000)	---	---	---	(-150,000)	---	---
Capital Outlay							
General fund	(214,452,000)	(312,322,000)	(324,322,000)	(323,322,000)	(+108,870,000)	(+11,000,000)	(-1,000,000)
Rescission	(-27,915,000)	---	---	---	(+27,915,000)	---	---
Total, Capital Outlay (net)	(186,537,000)	(312,322,000)	(324,322,000)	(323,322,000)	(+136,785,000)	(+11,000,000)	(-1,000,000)
Enterprise Funds							
Water and Sewer Enterprise Fund:							
Operating expenses	(211,408,000)	(226,209,000)	(226,209,000)	(226,209,000)	(+14,801,000)	---	---
Rescission	(-17,680,000)	---	---	---	(+17,680,000)	---	---
Capital outlay	(29,700,000)	(28,730,000)	(28,730,000)	(28,730,000)	(-970,000)	---	---
Total, Water and Sewer Enterprise Fund (net)	(223,428,000)	(254,939,000)	(254,939,000)	(254,939,000)	(+31,511,000)	---	---
Lottery and Charitable Games Enterprise Fund	(8,600,000)	(8,600,000)	(8,600,000)	(8,600,000)	---	---	---
Cable Television Enterprise Fund	(1,600,000)	(1,700,000)	(1,700,000)	(1,700,000)	(+100,000)	---	---
Total, Enterprise Funds (net)	(251,308,000)	(265,239,000)	(265,239,000)	(265,239,000)	(+13,931,000)	---	---
Total, District of Columbia funds (net)	(3,527,744,000)	(3,818,652,000)	(3,856,792,000)	(3,861,502,000)	(+333,758,000)	(+42,850,000)	(+4,710,000)
(By transfer)	(150,000)	---	---	---	(-150,000)	---	---
Grand total:							
Federal funds to the District of Columbia	558,327,000	519,278,000	529,805,640	549,628,000	-8,699,000	+30,350,000	+19,822,360
Appropriations, fiscal year 1991	(538,027,000)	(519,278,000)	(526,805,640)	(545,628,000)	(+7,601,000)	(+26,350,000)	(+18,822,360)
Advance appropriation, fiscal year 1991	(20,300,000)	---	---	---	(-20,300,000)	---	---
Children's National Medical Center	---	---	(3,000,000)	(4,000,000)	(+4,000,000)	(+4,000,000)	(+1,000,000)
District of Columbia funds (net)	(3,527,744,000)	(3,818,652,000)	(3,856,792,000)	(3,861,502,000)	(+333,758,000)	(+42,850,000)	(+4,710,000)
(By transfer)	(150,000)	---	---	---	(-150,000)	---	---